Town of Southern Shores North Carolina

**Financial Statements** 

June 30, 2020

Tom Bennett, Mayor Elizabeth Morey, Mayor Pro-Tem Jim Conners, Council Member Leo Holland, Council Member Matt Neal, Council Member

Cliff Ogburn, Town Manager Bonnie Swain, Finance Officer Ben Gallop, Town Attorney

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**W** CERTIFIED PUBLIC ACCOUNTANTS

Jeff Dowdy, CPA • Teresa Osborne, CPA

#### **INDEPENDENT AUDITOR'S REPORT**

To the Mayor and Members of the Town Council Southern Shores, North Carolina

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Southern Shores, North Carolina, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements, in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

#### Opinions

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Southern Shores, North Carolina as of June 30, 2020, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3-9, the Local Government Employees' Retirement System's Schedules of the Proportionate Share of the Net Pension Asset and Contributions, on pages 39-40, the Law Enforcement Officers' Special Separation Allowance Schedules of the Changes in Total Pension Liability and Total Pension Liability as a Percentage of Covered Payroll on pages 41-42, and the Schedule of Changes in the Total OPEB Liability and Related Ratios on page 43, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements of the Town of Southern Shores, North Carolina. The individual fund statements, budgetary schedules, other schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund statements, budgetary schedules and other schedules, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us. In our opinion, based on our audit, the procedures performed as described above, the individual fund statements, budgetary schedules and other schedules, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2020, on our consideration of the Town of Southern Shores' internal control over financial reporting and on our tests of its compliance with certain laws, regulations, contracts, and grant agreements, and other matters. The purpose of the report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Southern Shores' internal control over financial reporting and compliance.

#### Dowdy & Osborne, LLP

Dowdy & Osborne, LLP Certified Public Accountants

Nags Head, North Carolina

September 22, 2020

#### Management's Discussion and Analysis

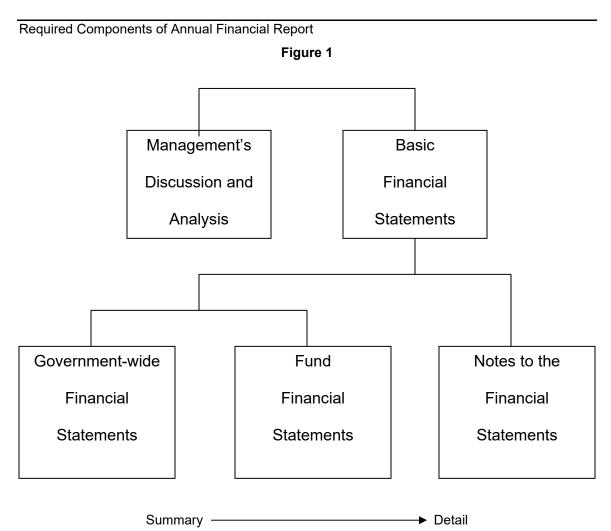
As management of the Town of Southern Shores, we offer readers of the Town of Southern Shores' financial statements this narrative overview and analysis of the financial activities of the Town of Southern Shores for the fiscal year ended June 30, 2020. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the Town of Southern Shores' financial statements, which follow this narrative.

### Financial Highlights

- The assets and deferred outflows of resources of the Town of Southern Shores exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$ 15,939,976 (*net position*).
- The government's total net position increased by \$ 302,589, due to a combination of factors including revenues over expenses in the governmental funds of \$ 663,695 adjusted by several factors to convert to the full accrual basis of accounting. These adjustments include capitalization of assets (net of depreciation and disposals) in the current year amount of \$ (192,999) full accrual revenue adjustments of (\$ 57,052) and long-term debt adjustments of (\$ 209,243).
- As of the close of the current fiscal year, the Town of Southern Shores' governmental funds reported combined ending fund balances of \$ 7,210,701, an increase of \$ 663,695 over the prior year. Approximately 17% of this total amount or \$ 1,215,155 is non-spendable, restricted, committed or assigned.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$ 5,995,546 or 97% of total general fund expenditures for the fiscal year.
- Total property valuation increased \$ 9,709,650 (0.71%) from \$ 1,374,336,818 in fiscal year 2019 to \$ 1,384,046,468 in fiscal year 2020.
- The general fund budget for the year was adopted with a tax rate of 22 cents per \$ 100 of assessed valuation which represents the same tax rate as the prior year.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town of Southern Shores' basic financial statements. The town's basic financial statements consist of three components; 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements (see Figure 1). The basic financial statements present two different views of the town through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the Town of Southern Shores.



#### **Basic Financial Statements**

The first two statements (Exhibits 1 and 2) in the basic financial statements are the **Governmentwide Financial Statements**. They provide both short and long-term information about the town's financial status.

The next statements (Exhibits 3 through 5) are **Fund Financial Statements**. These statements focus on the activities of the individual parts of the town's government. These statements provide more detail than the government-wide statements. There are three parts to the Fund Financial Statements: 1) the governmental funds statements; 2) the budgetary comparison statements; and 3) the proprietary fund statements.

The next section of the basic financial statements is the **notes**. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, **supplemental information** is provided to show details about the town's individual funds. Budgetary information required by the General Statutes also can be found in this part of the statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the town's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the town's financial status as a whole.

The two government-wide statements report the town's net position and how they have changed. Net position is the difference between the town's total assets and deferred outflows of resources and total liabilities and deferred inflows of resources. Measuring net position is one way to gauge the town's financial condition.

The government-wide statements are divided into three categories: 1) governmental activities; 2) business-type activities; and 3) component units. The governmental activities include most of the town's basic services such as public safety, parks and recreation, and general administration. Property taxes and state and federal grant funds finance most of these activities. The town does not have any business-type activities or component units.

The government-wide financial statements are on Exhibits 1 and 2 of this report.

#### **Fund Financial Statements**

The fund financial statements (see Figure 2) provide a more detailed look at the town's most significant activities. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The town, like all other governmental entities in North Carolina, uses fund accounting to ensure and reflect compliance (or non-compliance) with finance-related legal requirements, such as the General Statutes or the town budget ordinance. All of the funds of the Town of Southern Shores can be divided into two categories: governmental funds and proprietary funds. The town has only governmental funds.

**Governmental Funds** – Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. All of the Town of Southern Shores' basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash flow in and out, and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called *modified accrual accounting* that provides a short-term spending focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more, or less financial resources available to finance the town's programs. The relationship between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

The Town of Southern Shores adopts an annual budget for its General Fund and Capital Reserve Fund, as required by the General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the town, the management of the town, and the decisions of the Board about which services to provide and how to pay for them. It also authorizes the town to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the town complied with the budget ordinance, and whether or not the town succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget as adopted by the board; 2) the final budget as amended by the board; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges. To account for the difference

between the budgetary basis of accounting and the modified accrual basis, a reconciliation showing the differences in the reported activities is shown at the end of the budgetary statement.

**Notes to the Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements are on pages 17-38 of this report.

**Other Information** – In addition to the basic financial statements and accompanying notes, this report includes certain required supplementary information concerning the town's progress in funding its obligation to provide pension benefits and other postemployment healthcare benefits to its employees. Required supplementary information can be found beginning on pages 39-43 of this report.

#### **Government-Wide Financial Analysis**

#### The Town of Southern Shores' Net Position

#### Figure 2

	<u>June 30, 2020</u>	<u>June 30, 2019</u>
Current and other assets Capital assets Deferred outflows of resources Total assets and deferred outflows of resources	\$ 7,600,376 11,212,192 <u>539,778</u> 19,352,346	\$ 6,829,178 11,050,530 <u>613,565</u> 18,493,273
Long-term liabilities outstanding Other liabilities Deferred inflows of resources	2,549,011 330,579 <u>244,970</u> 3,124,560	2,469,778 172,361 <u>213,747</u> 2,855,886
Net position: Net investment in capital assets Restricted for Public Safety Restricted for Capital Reserve Fund Restricted for Stabilization by State Statute Unrestricted	11,212,192 9,492 187,393 692,112 <u>4,126,597</u>	11,050,530 9,459 164,114 573,663 <u>3,839,621</u>
Total net position	<u>\$ 16,227,786</u>	<u>\$ 15,637,387</u>

As noted earlier, net position may serve over time as one useful indicator of a government's financial condition. The assets and deferred outflows of the Town of Southern Shores exceeded liabilities and deferred inflows by \$ 16,227,786 as of June 30, 2020. The town's net position increased by \$ 590,399 for the fiscal year ended June 30, 2020. Net investment in capital assets (69% of total net position) reflects the town's investment in capital assets (e.g. land, buildings, machinery, and equipment), less any related debt still outstanding that was issued to acquire those items. This amount increased by \$ 161,662; the amount by which current year acquisitions and disposals exceeded current year depreciation. The Town of Southern Shores uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town of Southern Shores' net investment in capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities. An

additional portion of the Town's net position, \$888,997 represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$4,126,597 is unrestricted.

#### Town of Southern Shores Changes in Net Position Figure 3

	<u>June 30, 2020</u>	<u>June 30, 2019</u>
Revenues:		
Program Revenues:		
Charges for services	\$ 140,181	\$ 142,934
Operating grants and contributions	548,746	30,922
Capital grants and contributions	378,500	204,826
General Revenues:	,	,
Property taxes	3,048,334	3,027,315
Other taxes	2,578,734	2,661,547
Investment earnings	83,634	131,941
Other	25.068	111,517
Total Revenues	<u>6,803,197</u>	6,311,002
Expenses:		
General government	1,190,935	1,331,287
Public safety	2,403,818	2,383,111
Public works and transportation	1,898,085	1,382,831
Environmental protection	719,960	685,046
Total Expenses	6,212,798	5,782,275
Increase in net position	590,399	528,727
Net position, July 1	15,637,387	15,108,660
Net position, June 30	\$16,227,786	\$15,637,387

Operating grants and contributions increased \$ 517,824 due primarily to FEMA reimbursements received to offset expenditures related to storm cleanup from Hurricane Dorian. Capital grants and contributions increased \$ 173,674 due to the Dare County Tourist Bureau grant of \$ 260,993 received in the current year for the South Dogwood bike path compared to \$ 86,938 received in prior year for East Dogwood bike path. Investment earnings decreased due to lower investment earning rates. Other revenues decreased \$ 86,449 due to \$ 51,720 reimbursed for damage to Juniper Trail in prior year and reduction of \$ 13,465 for sale of fixed assets.

General government expenses decreased \$ 140,352 primarily due to decreased legal fees of \$ 40,022 and decreased salaries and benefits in the administration department of \$ 122,408 due to position vacancies.

Public safety expenses decreased \$ 20,707 due primarily to decreases in the fire department for the amount reimbursed for architectural costs on the new fire station.

Public works and transportation expenses increased \$ 515,2544 primarily due to storm debris cleanup associated with Hurricane Dorian.

#### Financial Analysis of the Town of Southern Shores' Funds

As noted earlier, the Town of Southern Shores uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**. The focus of the Town of Southern Shores' governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the Town of Southern Shores' financing requirements. Specifically, unreserved fund balance can be a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the Town of Southern Shores. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$ 5,995,546 while total fund balance reached \$ 7,149,603. The Town Council has adopted a fund balance policy which endeavors to establish, maintain and grow the Town's unreserved fund balance but in no circumstances shall it be allowed to decrease to an amount less than \$ 1,750,000 unless it is needed for an unforeseen emergency. The unassigned fund balance is \$ 4,245,546 more than the required minimum of \$ 1,750,000. The unassigned fund balance represents 97% of the current fiscal year general fund expenses.

At June 30, 2020, the governmental funds of Town of Southern Shores reported a combined fund balance of \$ 7,210,701 a 10 % (\$ 663,695) increase over last year. Unassigned fund balance increased \$ 1,822,225 due primarily to revenues exceeding budget estimates and expenses less than budgeted. The Town received an unbudgeted grant from the Dare County Tourist Bureau for the South Dogwood bike path and the costs for this project came in less than anticipated. Although the Town budgeted to use \$ 1,426,014 of fund balance it ended up not using any,

**General Fund Budgetary Highlights**: During the fiscal year, the town revised the budget on several occasions. Generally, budget amendments fall into one of three categories: 1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; 2) amendments made to recognize new funding amounts from external sources, such as Federal and State grants; and 3) increases in appropriations that become necessary to maintain services. The primary changes to the adopted budget were increases of \$ 29,017 to carry over outstanding commitments from the June 30, 2019 fiscal year and \$ 475,000 from FEMA reimbursements for storm damage from Hurricane Dorian.

#### Capital Asset and Debt Administration

**Capital assets.** The Town of Southern Shores' investment in capital assets for its governmental activities as of June 30, 2020, totals \$ 11,212,192 (net of accumulated depreciation). These assets include buildings, land, vehicles and infrastructure.

Major capital asset transactions during the year include the following additions:

- Construction of S Dogwood bike path \$ 682,214 (offset by Grant from Dare County Tourist Bureau of \$ 260,993)
- Paving of E Dogwood Trail \$ 287,810
- Purchase of (3) police vehicles \$ 126,647
- Engineering for paving Hillcrest, Sea Oats and Dewberry Lane

#### Town of Southern Shores' Governmental Activities Capital Assets

#### Figure 4

#### (net of depreciation)

	<u>June 30, 2020</u>	<u>June 30, 2019</u>
Land	\$ 467,905	467,905
Buildings	603,706	637,958
Equipment	101,094	129,083
Infrastructure	9,711,694	9,516,49
Vehicles	280,389	290,523
Construction in progress	<u>47,404</u>	<u>8,569</u>
Total	<u>\$ 11,212,192</u>	<u>\$ 11,050,530</u>

Additional information on the town's capital assets can be found on page 25 in the notes to the financial statements.

**Long-Term Debt.** The Town's long-term debt consist of pension liabilities, OPEB obligations and vacation outlined in the long-term debt schedule on page 37 in the notes to the financial statements.

North Carolina General Statutes limit the amount of general obligation debt that a unit of government can issue to 8 % of the total assessed value of taxable property located within that government's boundaries. The legal debt margin for the Town of Southern Shores is \$ 110,723,717.

#### Economic Factors and Next Year's Budgets and Rates

The following economic indicators affect the town.

- Overall land transfer tax collections increased slightly by 0.47% indicating a small increase in real estate sales. The Town's portion of land transfer tax was relatively unchanged due to a combination of overall growth combined with a decrease due to the changes in the proportionate tax levies among the other local governments in Dare County.
- Travel and tourism in Dare County was impacted by the COVID-19 pandemic resulting in a decrease in gross occupancy tax collections of 4.82%. The Town's portion of occupancy tax decreased \$ 65,124 or 6.5% due to a combination of overall reduction in revenues received combined with a decrease due to the changes in the proportionate tax levies among the other local governments in Dare County.

#### Budget Highlights for the Fiscal Year Ending June 30, 2021

- Dare County underwent a property revaluation in 2020 (the last one was done in 2013). The adopted budget includes a tax rate of 19.58 cents per \$ 100 of assessed valuation which represents the estimated revenue neutral tax rate based on the increased valuations.
- The adopted 2020-21 budget was amended to include \$ 104,750 in funding for street projects and seasonal traffic control.
- The adopted 2020-21 budget was amended to include \$ 437,676 for beach nourishment design and permitting. The Town's beach nourishment project is currently planned for the Spring/Summer 2020.
- Funding is included to increase the Building Inspector position mid-year from part-time to full-time.

#### Requests for Information

This report is designed to provide an overview of the town's finances for those with an interest in this area. Questions concerning any of the information found in this report or requests for additional information should be directed to the Finance Officer, Town of Southern Shores, 5375 N. Virginia Dare Trail, Southern Shores, North Carolina 27949.

## TOWN OF SOUTHERN SHORES, NORTH CAROLINA

Exhibit 1

#### STATEMENT OF NET POSITION

June 30, 2020

	Governmental Activities
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 6,683,900
Taxes receivable	11,459
Special assessment receivable	60,000
Prepaid expenses	20,129
Due from governmental units	628,004
Restricted cash and cash equivalents	196,884
Total current assets	7,600,376
Non-current assets:	
Capital assets:	
Land	467,905
Construction in progress	47,404
Other capital assets, net of depreciation	10,696,883
Total capital assets	11,212,192
Total assets	18,812,568
DEFERRED OUTFLOWS OF RESOURCES	
Pension deferrals	512,240
OPEB deferrals	27,538
Total deferred outflows of resources	539,778
LIABILITIES	
Current liabilities:	
Accounts payable	226,787
Salaries and benefits payable	78,792
Current portion of vacation payable	25,000
Total current liabilities	330,579
Long-term liabilities:	
Net pension liability - LGERS	664,706
Total pension liability - LEOSSA	550,207
Total OPEB liability	1,267,601
Long-term portion of vacation payable	66,497
Total liabilities	2,879,590
DEFERRED INFLOWS OF RESOURCES	
Prepaid grant	12,637
Pension deferrals	40,656
OPEB deferrals	191,677
Total deferred inflows of resources	244,970
NET POSITION	
Net investment in capital assets	11,212,192
Restricted for Stabilization by State Statute	692,112
Restricted for Public Safety	9,492
Restricted for Capital Reserve Fund	187,393
Unrestricted	4,126,597
Total net position	\$ 16,227,786

## STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2020

			Program Revenues					Net (Expense) Ret Changes in Net			
Functions/Programs Expenses		Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities		Total
Primary government:											
Governmental activities:											
General Government	\$	1,190,935	\$	134,958	\$	9,354	\$	-	\$	(1,046,623) \$	(1,046,623)
Public Safety		2,403,818		5,223		32		-		(2,398,563)	(2,398,563)
Public Works/Transportation		1,898,085		-		539,360		378,500		(980,225)	(980,225)
Environmental Protection	_	719,960		-		-		-		(719,960)	(719,960)
		6,212,798		140,181		548,746		378,500		(5,145,371)	(5,145,371)
Total primary government	\$	6,212,798	\$	140,181	\$	548,746	\$	378,500	\$	(5,145,371) \$	(5,145,371)
			Gene Taxe	ral revenues:							
					evied	for general pur	pose	9		3,048,334	3,048,334
	Other taxes							2,578,734	2,578,734		
	Investment earnings, unrestricted							83,634	83,634		
	Miscellaneous, unrestricted							25,068	25,068		
	Total general revenues, special items, and transfers							5,735,770	5,735,770		
	Change in net position							590,399	590,399		

Net position, beginning

Net position-ending

15,637,387

16,227,786

15,637,387

16,227,786 \$

\$

# TOWN OF SOUTHERN SHORES, NORTH CAROLINA BALANCE SHEET - GOVERNMENTAL FUNDS For the Year Ended June 30, 2020

	Major Fund		
		Total Non-	Total
		Major	Governmental
A00570	General	Fund	Funds
<u>ASSETS</u>			
Cash and cash equivalents	\$ 6,622,802	\$ 61,098	\$ 6,683,900
Restricted cash and cash equivalents	196,884	-	196,884
Taxes receivable	11,459	-	11,459
Special assessment receivable	60,000	-	. 60,000
Prepaid expenses	20,129	-	20,129
Due from governmental units Total Assets	<u>628,003</u> 7,539,277	61,098	<u>628,003</u> 7,600,375
	1,000,211	01,000	1,000,010
LIABILITIES			
Liabilities:			
Accounts payable	226,786	-	226,786
Salaries and benefits payable	78,792		78,792
Total Liabilities	305,578	-	305,578
DEFERRED INFLOWS OF RESOURCES			
Prepaid grant	12,637	_	12,637
Property taxes receivable	11,459	_	11,459
Special assessment receivable	60,000	-	60,000
Total Deferred Inflows of Resources	84,096	-	84,096
FUND BALANCES Non Spendable:			
Prepaid expenses	20,129	-	20,129
Restricted:	,		,
Stabilization by State Statute	692,112	-	692,112
Public Safety	9,492	-	9,492
Capital Reserve Fund	187,393	-	187,393
Committed: LEO Special Separation Allowance	244,931	_	244,931
Assigned:	277,301	_	244,301
Cemetery	-	61,098	61,098
Unassigned	5,995,546		5,995,546
Total Fund Balances	7,149,603	61,098	7,210,701
TOTAL LIABILITIES, DEFERRED INFLOWS OF			
RESOURCES AND FUND BALANCES	\$ 7,539,277	\$ 61,098	
<u></u>	+ ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	+ .,	
Amounts reported for governmental activities in the state	ment of net position	(Exhibit 1)	
are different because:			
Capital assets used in governmental activities are not final	ancial resources an	d	
therefore are not reported in the funds			11,212,192
Deferred outflows of resources related to pensions/OPEE			539,778
Earned revenues considered deferred inflows of resource			71,459
Long term liabilities used on governmental activities are r	not financial uses ar	nd therefore are	
not reported in the funds	are not reported in t	the funds	(2,574,011)
Deferred inflows of resources related to pensions/OPEB	are not reported in		(232,333)
Net position of governmental activities (Exhibit 1)			\$ 16,227,786

## TOWN OF SOUTHERN SHORES, NORTH CAROLINA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS

For the Year Ended June 30, 2020

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	Major Fund			tal Non-		Total
		General	Major		Governme Funds	
<u>REVENUES:</u>		General		Fund		Funds
Ad valorem taxes Other taxes and licenses Unrestricted intergovernmental revenue Restricted intergovernmental revenue Permits and fees Sales and services Investment earnings Other revenues	\$	3,074,049 2,123,562 455,172 927,246 136,261 - 83,634 58,362	\$	- - 3,920 -		3,074,049 2,123,562 455,172 927,246 136,261 3,920 83,634 58,362
TOTAL REVENUES		6,858,286		3,920		6,862,206
EXPENDITURES:						
General government Public safety Public works and transportation Environmental protection		1,120,081 2,281,298 2,075,972 719,960		1,200 - - -		1,121,281 2,281,298 2,075,972 719,960
TOTAL EXPENDITURES		6,197,311		1,200		6,198,511
REVENUES OVER (UNDER) EXPENDITURES		660,975		2,720		663,695
FUND BALANCES:						
Beginning of year - July 1		6,488,628		58,378		6,547,006
End of year - June 30	\$	7,149,603	\$	61,098	\$	7,210,701

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Amounts reported for governmental activities in the statement of activities are different because:		
Net changes in fund balances - total governmental funds		\$ 663,695
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period. Capital outlay expenditures which were capitalized	1,144,075	
Depreciation expense for governmental assets	(951,076)	192,999
The net effect of disposals of capital assets (insurance proceeds less gain on disposal)		(31,337)
Contributions to the pension plan in the current fiscal year are not included on the Statement of Actvities (LGERS)		142,895
Benefit payments paid and administrative expense for the LEOSSA are not included on the Statements of Activities		22,083
OPEB beneift payments and administrative costs made in the current fiscal year are not included in the Statement of Activities		31,038
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds: Change in unavailable revenue for tax and special assessment revenues		(25,715)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:		
Decrease in compensated absences Pension expense-LGERS Pension expense-LEOSSA OPEB Plan expense	6,285 (286,818) (65,820) (58,906)	(405,259)
·		 
Total changes in net position of governmental activities (Exhibit 2)		\$ 590,399

#### TOWN OF SOUTHERN SHORES, NORTH CAROLINA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - ANNUAL BUDGET AND ACTUAL GENERAL FUND

For the Year Ended June 30, 2020

	General Fund						
	Original	Final	Actual Amounts	Variance with Final Budget- Positive (Negative			
<u>REVENUES:</u>							
Ad valorem taxes Other taxes and licenses Unrestricted intergovernmental revenues Restricted intergovernmental revenues Permits and fees Investment earnings Other revenue	\$ 3,081,460 2,165,590 450,200 189,382 129,000 100,000 9,600	\$ 3,081,460 2,165,590 450,200 664,382 129,000 100,000 47,674	\$ 3,074,049 2,123,562 455,172 927,246 136,261 80,355 58,362	\$ (7,411) (42,028) 4,972 262,864 7,261 (19,645) 10,688			
<u>Total Revenues</u>	6,125,232	6,638,306	6,855,007	216,701			
EXPENDITURES: General government Public safety Public works and transportation Environmental protection <u>Total Expenditures</u>	1,346,179 2,764,048 2,594,536 726,083 7,430,846	1,351,329 2,822,652 3,127,476 742,863 8,044,320	1,120,081 2,281,298 2,075,972 719,960 6,197,311	231,248 541,354 1,051,504 22,903 1,847,009			
REVENUES OVER (UNDER) EXPENDITURES	(1,305,614)	(1,406,014)	657,696	2,063,710			
OTHER FINANCING SOURCES (USES): Fund balance appropriated Transfer (to) from capital reserve fund	1,325,614 (20,000) 1,305,614	1,426,014 (20,000) 1,406,014	(20,000) (20,000)	(1,426,014)  (1,426,014)			
REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	<u>\$-</u>	<u>\$ -</u>	637,696	\$ 637,696			
FUND BALANCES:							
Beginning			6,324,514				
Ending			\$ 6,962,210				
A legally adopted Capital Reserve Fund is cor General Fund for reporting purposes: Interest income Transfer from general fund Fund Balance, Beginning Fund Balance, Ending (Exhibit 4)	nsolidated into the		3,279 20,000 164,114 \$ 7,149,603				

#### I. Summary of Significant Accounting Policies

The accounting policies of the Town of Southern Shores conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant accounting policies:

#### A. Reporting Entity

The Town of Southern Shores is a municipal corporation that is governed by an elected mayor and a four-member council.

#### B. Basis of Presentation

*Government-wide Statements*: The statement of net position and the statement of activities display information about the primary government. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the *governmental* and *business-type activities* of the Town. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The town only has governmental activities.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the Town and for each function of the Town's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements*: The fund financial statements provide information about the Town's funds. Separate statements for each fund category – *governmental and proprietary* – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

The Town reports the following major governmental funds:

**General Fund.** The General Fund is the general operating fund of the Town. The General Fund accounts for all financial resources except those that are required to be accounted for in another fund. The primary revenue sources are ad-valorem taxes, State grants, and various other taxes and licenses. The primary expenditures are for general government services, public safety and street and sanitation services. Additionally, the Town has legally adopted a **Capital Reserve Fund**. Under GASB 54 guidance the Capital Reserve Fund is consolidated in the General Fund. The budgetary comparison for the Capital Reserve Fund has been included in the supplemental information.

**Cemetery Special Revenue Fund.** This fund is used to account for the operation of the town cemetery.

#### C. Measurement Focus and Basis of Accounting

In accordance with North Carolina General Statutes, all funds of the Town are maintained during the year using the modified accrual basis of accounting.

Government-wide Fund Financial Statements. The government-wide fund financial statements are reported using the economic resources measurement focus. The government-wide fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Town gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The Town considers all revenues available if they are collected within 90 days after year-end, except for property taxes. Ad-valorem taxes receivable are not accrued as a revenue because the amount is not susceptible to accrual. At June 30, taxes receivable for property other than motor vehicle taxes are materially past due and are not considered to be an available resource to finance the operations of the current year. Also, as of September 1, 2013, State law altered the procedures for the assessment and collection of property taxes on registered motor vehicles in North Carolina. Effective with this change in the law, the State of North Carolina is responsible for billing and collecting the property taxes on registered motor vehicles on behalf of all municipalities and special tax districts. Uncollected taxes that were billed in periods prior to September 1, 2013 are shown as a receivable in these financial statements and are offset by deferred inflows of resources.

Sales taxes and certain intergovernmental revenues, such as the utilities franchise tax, collected and held by the State at year-end on behalf of the Town are recognized as revenue. Sales taxes are considered shared revenue for the Town of Southern Shores because the tax is levied by Dare County and then remitted to and distributed by the State. Intergovernmental revenues and sales and services are not susceptible to accrual because generally they are not measurable until received in cash. Grant revenues which are unearned at year-end are recorded as unearned revenues. Under the terms of grant agreements, the Town funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Town's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

#### D. Budgetary Data

The Town's budgets are adopted as required by the North Carolina General Statutes. An annual budget is adopted for the General Fund, Capital Reserve Fund and Cemetery Fund. All annual appropriations lapse at the fiscal-year end. All budgets are prepared using the modified accrual basis of accounting. Expenditures may not legally exceed appropriations at the department level for all annually budgeted funds. The Town Manager can reallocate departmental appropriations among objects of expenditure and is authorized to make inter-departmental transfers within the same fund not to exceed 10% of the appropriated monies for the department whose allocation is reduced. During the year, several amendments to the original budget were necessary. The primary changes to the adopted budget were increases of \$ 29,017 to carry over outstanding commitments from the June 30, 2019 fiscal year and \$ 475,000 from FEMA reimbursements for storm damage from Hurricane Dorian. The budget ordinance must be adopted by July 1 of the fiscal year or the governing board must adopt an interim budget that covers that time until the annual ordinance can be adopted.

#### E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Fund Equity

#### 1. Deposits and Investments

All deposits of the Town are made in board-designated official depositories and are secured as required by State law [G.S. 159-31]. The Town may designate, as an official depository, any bank or savings association whose principal office is located in North Carolina. Also, the Town may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts, and certificates of deposit.

State law [G.S. 159-30(c)] authorizes the Town to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States; obligations of the State of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high quality issues of commercial paper and bankers' acceptances and the North Carolina Capital Management Trust (NCCMT).

The Town's investments are reported at fair value. The NCCMT is a SEC-registered money market mutual fund allowable by G.S. 159-30(c)(8). The NCCMT Government Portfolio is a 2a-7 money market mutual fund is measured at fair value. The NCCMT Term Portfolio is a bond fund, has no rating and is measured at fair value. As of June 30, 2020, the Term Portfolio has a duration of .15 years. Because the NCCMT Government and Term Portfolios have a weighted average of less than 90 days, they are presented as an investment with a maturity of less than 6 months.

#### 2. Cash and Cash Equivalents

The Town pools money from several funds to facilitate disbursement and investment and to maximize investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

#### 3. Restricted Assets

Money in the Capital Reserve Fund is classified as restricted assets because its use is restricted to the Capital Reserve Fund per G.S. 159-18. Powell Bill funds are also classified as restricted

cash because it can be expended only for the purposes of maintaining, repairing, constructing, or reconstructing or widening of streets per G.S. 136-41.1 through 136-41.4. Additionally, drug forfeiture funds are classified as restricted cash because its use is restricted for purposes that enhance law enforcement activities.

Town of Southern Shores Restricted Cash:

Governmental Activities:

General Fund:	
Capital reserve fund	\$ 187,393
Public Safety	9,491
Total General Fund	196,884
Total Restricted Cash	<u>\$ 196,884</u>

#### 4. Ad-Valorem Taxes Receivable

In accordance with State law [G.S. 105-347 and G.S. 159-13(a)], the Town levies ad-valorem taxes on property other than motor vehicles on July 1, the beginning of the fiscal year. The taxes are due on September 1 (lien date); however, interest does not accrue until the following January 6. These taxes are based on the assessed values as of January 1, 2019.

#### 5. Allowances for Doubtful Accounts

All receivables that historically experience uncollectible accounts are shown net of an allowance for doubtful accounts. This amount is estimated by analyzing the percentage of receivables that were written off in prior years.

#### 6. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government – wide and fund financial statements and expensed as the items are used.

#### 7. Capital Assets

Capital assets are defined by the government as assets with an initial, individual cost of more than \$ 10,000. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of donation. General infrastructure assets acquired prior to July 1, 2003, consist of the road network, which is not capitalized as the town has not opted to do retroactive reporting for infrastructure.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated	Estimated
using the straight-line method	Useful Lives
over the following estimated	
useful lives:Asset Class	
Infrastructure	20 years
Buildings	40 years
Vehicles	4-7 years
Furniture and equipment	7 years

#### 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The Town has several items that meet this criterion, contributions made to the pension plans and OPEB plan in the 2020 fiscal year and other pension and OPEB deferrals. In addition to liabilities, the statements of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflows of Resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The Town has several items that meet the criterion for this category – property taxes receivable, prepaid grants, pension and OPEB deferrals.

#### 9. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

#### 10. Compensated Absences

The vacation policy of the Town provides for the accumulation of up to thirty days earned vacation leave with such leave being fully vested when earned. For the Town's government-wide funds, an expense and a liability for compensated absences and the salary-related payments are recorded as the leave is earned. The Town has assumed a first-in, first-out method of using accumulated compensated time. The portion of that time that is estimated to be used in the next fiscal year has been designated as a current liability in the government-wide financial statements.

The Town's sick leave policy provides for an unlimited accumulation of earned sick leave. Sick leave does not vest, but any unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Since the Town does not have any obligation for the accumulated sick leave until it is actually taken, no accrual for sick leave has been made.

#### 11. Net Position/Fund Balances

#### Net Position

Net position in government-wide financial statements are classified as net position in capital assets, net of related debt; restricted; and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.

#### Fund Balances

In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent. The governmental fund types classify fund balance as follows:

Non-spendable Fund Balance – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Prepaid expenses – portion of fund balance that is <u>not</u> an available resource because it represents the year-end balance of prepaid expenses, which are not spendable resources.

Restricted Fund Balance – This classification includes amounts that are restricted to specific purposes externally imposed by creditors or imposed by law.

Restricted for Stabilization by State Statute - North Carolina G.S. 159-8 prohibits units of governments from budgeting or spending a portion of their fund balance. This is one of several statutes enacted by North Carolina Legislature in the 1930's that were designed to improve and maintain the fiscal health of local government units. Restricted by state statute (RSS), is calculated at the end of each fiscal year for all annually budgeted funds. The calculation in G.S. 159-8 (a) provides a formula for determining what portion of fund balance is available for appropriation. The amount of fund balance not available for appropriation is what is known as "restricted by State statute". Appropriated fund balance in any fund shall not exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenues arising from cash receipts, as those figures stand at the close of the fiscal year next preceding the budget. Per GASB guidance, RSS is considered a resource upon which a restriction is "imposed by law through constitutional provisions or enabling legislation." RSS is reduced by inventories and prepaid as they are classified as non-spendable. Outstanding encumbrances are included within RSS. RSS in included as a component of restricted net position and restricted fund balance on the face of the balance sheet.

Restricted for Streets – Powell Bill portion of fund balance that is restricted by revenue source for street construction and maintenance expenditures. This amount represents the balance of the total unexpended Powell Bill funds.

Restricted for Capital Reserve Fund – portion of fund balance that is restricted for the legally adopted Capital Reserve Fund.

Restricted for Public Safety – portion of fund balance that is restricted by revenue source for drug enforcement.

Committed Fund Balance – Portion of fund balance that can only be used for specific purpose imposed by majority vote of the Town's governing body (highest level of decision-making authority). Any changes or removal of specific purposes requires majority action by the governing body.

Committed for LEOSSA pension obligation – portion of fund balance that will be used for the Law Enforcement Officers' Special Separation Allowance obligations.

Assigned Fund Balance – portion of fund balance that Town of Southern Shores intends to use for specific purposes.

Subsequent year's expenditures – portion of fund balance that is appropriated in the next year's budget that is not already classified in restricted or committed. The governing body approves the appropriation.

Unassigned fund balance – the portion of fund balance that has not been restricted, committed, or assigned to specific purposes or other funds.

The Town of Southern Shores has also adopted a fund balance policy which endeavors to establish, maintain, and grow the Town's unreserved fund balance but in no circumstances shall it be allowed to decrease to less than \$ 1,750,000.

#### 12. Pensions

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the Local Government Employees' Retirement System (LGERS) and additions to/deductions from LGERS' fiduciary net position have been determined on the same basis as they are reported by LGERS. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The Town of Southern Shores' employer contributions are recognized when due and the Town of Southern Shores has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of LGERS. Investments are reported at fair value.

#### II. Stewardship, Compliance, and Accountability

#### A. Material Violations of Finance-Related Legal and Contractual Provisions

No items to report.

#### B. Deficit Fund Balance or Retained Earnings of Individual Funds

No items to report.

#### C. Excess of Expenditures over Appropriations

No items to report.

#### III. Detail Notes on All Funds

#### A. Assets

#### 1. <u>Deposits</u>

All the deposits of the Town are either insured or collateralized by using one of two methods. Under the Dedicated Method, all deposits that exceed the federal depository insurance coverage level are collateralized with securities held by the Town's agents in these units' names. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agent in the name of the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the Town of Southern Shores, these deposits are considered to be held by the Town's agents in their names. The amount of the pledged

collateral is based on an approved averaging method for non-interest-bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the Town, or the escrow agent. Because of the inability to measure the exact amounts of collateral pledged for the Town under the Pooling Method, the potential exists for under-collaterization, and this risk may increase in periods of high cash flows. However, the State Treasurer of North Carolina enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method.

At June 30, 2020, the Town's deposits had a carrying amount of \$855,196 and a bank balance of \$882,581. Of the bank balance, \$250,000 was covered by federal depository insurance and the remainder was covered by collateral held under the pooling method. At June 30, 2020, the Town's petty cash fund totaled \$700.

#### 2. Investments

At June 30, 2020, the Town's investments were as follows:

	<u>Valuation</u> Measurement Method	Book Value At 6/30/20	<u>Maturity</u>	Rating
NC Capital Management Trust:				
Government Portfolio	Fair Value Level 1	\$ 4,156,019	N/A	AAAm
Term Portfolio	Fair Value Level 1	1,868,869	.15 years	Unrated
Total Investments		<u>\$ 6,024,888</u>	2	

All investments are measured using the market approach: using prices and other relevant information generated by market transactions involving identical or comparable assets or a group of assets.

Level of fair value hierarchy: Level 1: Debt securities valued using directly observable, quoted prices (unadjusted) in active markets for identical assets.

Interest Rate Risk. The Town's cash management policy does not address interest rate risk.

*Credit Risk.* The Town's cash management policy does not address credit risk but has internal management procedures that limits the Town's investments to the provisions of G.S. 159-30. The Town's investment in the NC Capital Management Trust Government Portfolio carried a credit rating of AAAm by Standard & Poor's as of June 30, 2020. The Town's investment in the NC Capital Management Trust Government Portfolio is authorized to invest in obligations of the U.S. government and agencies, and in high grade money market instruments as permitted under North Carolina General Statutes 159-30 as amended.

#### 3. Capital Assets

#### **Primary Government**

Capital asset activity for the primary government for the year ended June 30, 2020 was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental Activities:				
Capital assets not being depreciated:				
Land	\$ 467,905	\$-	\$-	\$ 467,905
Construction in process	8,569	47,404	8,569	47,404
	476,474	47,404	8,569	515,309
Capital assets being depreciated:				
Buildings	1,315,252	-	-	1,315,252
Equipment	270,501	-	-	270,501
Infrastructure	13,309,101	978,593	-	14,287,694
Vehicles	844,632	126,647	107,472	863,807
Total capital assets being depreciated	15,739,486	1,105,240	107,472	16,737,254
Less accumulated depreciation for:				
Buildings	677,294	34,252	-	711,546
Equipment	141,418	27,989	-	169,407
Infrastructure	3,792,609	783,391	-	4,576,000
Vehicles	554,109	105,443	76,134	583,418
Total accumulated depreciation	5,165,430	\$ 951,075	\$ 76,134	6,040,371
Total capital assets being depreciated (net)	10,574,056			10,696,883
Governmental activity capital assets, net	\$11,050,530		_	\$11,212,192

Depreciation expense was charged to functions/programs of the primary government as follows:

General Government	\$ 34,567
Public Safety	103,997
Public works and transportation	 812,511
	\$ 951,075

#### B. Liabilities

#### 1. Pension Plan Obligations

#### a. Local Governmental Employees' Retirement System

#### Plan Description

The Town of Southern Shores is a participating employer in the statewide Local Governmental Employees' Retirement System (LGERS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Carolina. LGERS membership is comprised of general employees and local law enforcement officers (LEOs) of participating local government entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members – nine appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Comprehensive Annual Financial

Report (CAFR) for the State of North Carolina. The State's CAFR includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 707-0500 or at <a href="http://www.osc.nc.gov">www.osc.nc.gov</a>.

#### Benefits Provided

LGERS provides retirement and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. Plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters). Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age (15 years of creditable service for firefighters and rescue squad members who are killed in the line of duty) or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Increases are contingent upon actuarial gains of the plan. LGERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer, or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer. Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age, or have completed 15 years of service as a LEO and have reached age 50, or have completed five years of creditable service as a LEO and have reached age 55, or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

*Contributions.* Contribution provisions are established by General Statute 128-30 and may be amended only by the North Carolina General Assembly. The Town of Southern Shores' employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the LGERS Board of Trustees. The Town of Southern Shores' contractually required contribution rate for the year ended June 30, 2020, was 9.56% of compensation for law enforcement officers and 8.68% for general employees and firefighters, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the Town of Southern Shores were \$ 142,895 for the year ended June 30, 2020.

*Refunds of Contributions.* Town employees who have terminated service as a contributing member of LGERS, may file an application for a refund of their contributions. By state law, refunds to members with at least five years of service include 4% interest. State law requires a 60-day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions or any other benefit provided by LGERS.

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the Town reported a liability of \$664,706 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2018. The total pension liability was then rolled forward to the measurement date of June 30, 2019 utilizing update procedures incorporating the actuarial assumptions. The Town's proportion of the net pension asset was based on a projection of the Town's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan, saturating LGERS employers, actuarially determined. At June 30, 2019, the Town's proportion was 0.02434%, which was a decrease of 0.00143% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the Town recognized pension expense of \$286,818. At June 30, 2020, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	113,815		\$ -
Changes of assumptions		108,336		-
Net difference between projected and actual earnings on pension plan investments		16,213		-
Changes in proportion and differences between Town Contributions and proportionate share of contributions		, -		25,404
Town contributions subsequent to the measurement date		142,895		-
Total	\$	381,259	\$	25,404

\$142,895 reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2021 \$	109,687
2022	28,188
2023	58,627
2024	16,459
2025	-
Thereafter	-
\$	212,961

Actuarial Assumptions. The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation Salary increases	3.0 percent 3.50 to 8.10 percent, including 3.5% inflation and productivity
	factor
Investment rate of return	7.00 percent, net of pension plan investment expense,
	including inflation

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study as of December 31, 2014.

Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2019 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed Income	29.0%	1.4%
Global Equity	42.0%	5.3%
Real Estate	8.0%	4.3%
Alternatives	8.0%	8.9%
Credit	7.0%	6.0%
Inflation Protection	6.0%	4.0%
Total	100%	

The information above is based on 30-year expectations developed with the consulting actuary for the 2018 asset liability and investment policy study for the North Carolina Retirement

Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 3.00%. All rates of return and inflation are annualized.

*Discount rate.* The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Town's proportionate share of the net pension asset to changes in the discount rate. The following presents the Town's proportionate share of the net pension asset calculated using the discount rate of 7.00 percent, as well as what the Town's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
Town's proportionate share of the net			
pension liability (asset)	\$ 1,520,305	\$ 664,706	(\$ 46,469)

*Pension plan fiduciary net position.* Detailed information about the pension plan's fiduciary net position is available in the separately issued Comprehensive Annual Financial Report (CAFR) for the State of North Carolina.

#### b. Law Enforcement Officers Special Separation Allowance

#### 1. Plan Description.

The Town of Southern Shores administers a public employee retirement system (the "Separation Allowance"), a single-employer defined benefit pension plan that provides retirement benefits to

the Town's qualified sworn law enforcement officers under the age of 62 who have completed at least 30 years of creditable service or have attained 55 years of age and have completed five or more years of creditable service. The Separation Allowance is equal to .85 percent of the annual equivalent of the base rate of compensation most recently applicable to the officer for each year of creditable service. The retirement benefits are not subject to any increases in salary or retirement allowances that may be authorized by the General Assembly. Article 12D of G.S. Chapter 143 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly.

All full-time law enforcement officers of the Town are covered by the Separation Allowance. At December 31, 2018 (the valuation date), the Separation Allowance's membership consisted of:

Retirees receiving benefits Terminated plan members entitled to but not yet receiving	1
benefits	-
Active plan members	11
Total	12

#### 2. Summary of Significant Accounting Policies:

*Basis of Accounting.* The Town has chosen to fund the Separation Allowance on a pay as you go basis. Pension expenditures are made from the General Fund, which is maintained on the modified accrual basis of accounting. Benefits are recognized when due and payable in accordance with terms of the plan.

The Separation Allowance has no assets accumulated in a trust that meets the criteria which are outlined in GASB Statement 73.

#### 3. Actuarial Assumptions

The entry age actuarial cost method was used in the December 31, 2018 valuation. The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.5 percent
Salary increases	3.50 to 7.35 percent, including inflation and productivity factor
Discount rate	3.26 percent

The discount rate used to measure the total pension liability is the S&P Municipal Bond 20 Year High Grade Rate Index.

Mortality rates are based on the RP-2014 Mortality table base rates projected to the valuation date using the MP-2015.

#### 4. Contributions.

The Town is required by Article 12D of G.S. Chapter 143 to provide these retirement benefits and has chosen to fund the amounts necessary to cover the benefits earned on a pay as you go basis through appropriations in the General Fund operating budget. There were no contributions made by employees. The Town's obligation to contribute to this plan is established and may be amended by the North Carolina General Assembly. The Town paid \$ 21,908 as benefits came due for the reporting period.

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the Town reported a total pension liability of \$ 550,207. The total pension liability was measured as of December 31, 2019 based on a December 31, 2018 actuarial valuation. The total pension liability was then rolled forward to the measurement date of December 31, 2019 utilizing update procedures incorporating the actuarial assumptions. For the year ended June 30, 2020, The Town recognized pension expense of \$ 65,820. At June 30, 2020, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions form the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	90,950	\$	-
Changes of assumptions		28,239		15,252
Town benefit payments subsequent to the measurement				
date		11,792		-
Total	\$	130,981	\$	15,252

\$ 11,792 reported as deferred outflows of resources related to pension resulting from benefits payments made and administrative expenses incurred subsequent to the measurement date will be recognized as a decrease of the total pension liability in the year ended June 30, 2021. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2021	\$ 29,928
2022	29,928
2023	30,776
2024	8,251
2025	5,054
Thereafter	0
Total	\$ 103,937

Sensitivity of the Town's total pension liability to changes in the discount rate. The following presents the Town's total pension liability calculated using the discount rate of 3.26 percent, as well as what the Town's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.26 percent) or one percentage point higher (4.26 percent) than the current rate:

	1% Decrease	Discount Rate	1% Increase
	(2.26%)	(3.26%)	(4.26%)
Town's pension liability	\$ 592,424	\$ 550,207	\$ 510,807

#### Schedule of Changes in Total Pension Liability Law Enforcement Officers' Special Separation Allowance

Total pension liability December 31, 2018	\$	484,544
Changes for the year:		
Service cost at end of year Interest Change in benefit terms Differences between expected and actuarial experience Changes of assumptions and other inputs Benefit payments Other changes Net changes	<u>\$</u>	18,478 17,239 0 36,552 15,302 (21,908) 0 65,663
Total Pension liability December 31, 2019	<u>\$</u>	550,207

The plan currently uses mortality tables that vary by age, and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The health mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an experience study completed by the Actuary for the Local Government Employees' Retirement System for the five-year period ended December 31, 2014.

## Total Expense, Liabilities, and Deferred Outflows and Inflows of Resources of Related to Pensions

Pension expense Pension liability Proportionate share of pension liability	LGERS \$ 286,818 664,706 .02434%	LEOSSA \$ 65,820 550,207 N/A	<u>TOTAL</u> \$ 352,638 1,214,913
Deferred of Outflows of Resources			
Differences between expected and actual experience	113,815	90,950	204,765
Change of assumptions	108,336	28,239	136,575
Net difference between projected and actual			
earnings on plan investments	16,213	-	16,213
Changes in proportion and differences between			
contributions and proportionate share of contributions Benefit payments and administrative costs paid	-	-	-
subsequent to the measurement date	142,895	11,792	154,687
	112,000	11,702	101,007
Deferred of Inflows of Resources			
Differences between expected and actual experience	-	-	-
Change of assumptions	-	15,252	15,252
Net difference between projected and actual			
earnings on plan investments	-	-	-
Changes in proportion and differences between	25 404		25 404
contributions and proportionate share of contributions	25,404	-	25,404

#### c. Supplemental Retirement Income Plan for Law Enforcement Officers

*Plan Description.* The Town contributes to the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to law enforcement officers employed by the Town. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. The Supplemental Retirement Income Plan (CAFR) for the State of North Carolina. The State's CAFR includes the pension trust fund financial statements for the Internal Revenue Code Section 401 (k) plan that includes the Supplementary Retirement Income Plan for Law Enforcement Officers. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454.

*Funding Policy.* Article 12E of G.S. Chapter 143 requires the Town to contribute each month an amount equal to five percent of each officer's salary and all amounts contributed are vested immediately. Also, the law enforcement officers may make voluntary contributions to the plan.

Contributions for the year ended June 30, 2020, were \$ 58,509, which consisted of \$ 39,596 from the Town and \$ 18,913 from law enforcement officers.

#### d. Supplemental Retirement Income Plan for Non-Law Enforcement Officers

*Plan Description.* The Town contributes to the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to non-law enforcement officers employed by the Town. The Town has no requirement or obligation under State statutes to contribute to the plan.

*Funding Policy.* Beginning July 1, 2002, the Town began making a contribution of five percent for non-law enforcement officers and all amounts are vested immediately. These employees may make voluntary contributions to the plan. Contributions for the year ended June 30, 2020, were \$ 74,565, which consisted of \$ 37,536 from the Town and \$ 37,030 from employees.

#### e. 457 Deferred Compensation

*Plan description.* The Town adopted a Supplemental Retirement Income Plan, a defined contribution plan, for all employees beginning January 2011.

*Funding policy.* The Town does not match contributions to the 457 deferred compensation plan. Total contributions for the year ended June 30, 2020 were \$ 19,800 which consisted of \$ 19,200 from regular employees and \$ 600 for law enforcement employees.

#### f. Other Postemployment Benefit - Healthcare Benefits

*Plan Description.* Under the terms of a Town policy, the Town administers a single-employer defined Healthcare Benefits Plan (the HCB Plan). Employees hired prior to November 1, 2007 who retire from the Town with 10 years of service and unreduced retirement benefits, are eligible for continued healthcare until age 65 or Medicare eligible (whichever comes first) when they become eligible for a Medicare Supplement and prescription plan only. Employees hired on or after November 1, 2007 who retire from the Town with 25 years of service and unreduced benefits, are eligible for continued healthcare until age 65 or Medicare eligible (whichever comes first) when they become eligible for continued healthcare until age 65 or Medicare eligible (whichever comes first) when they are no longer eligible for any continued healthcare benefit, The Town pays the full cost of coverage for these benefits through private insurers. Also, the Town's retirees can purchase coverage for their dependents at the Town group rates. A separate report was not issued for the plan.

Membership of the HCB Plan consisted of the following at June 30, 2019, the date of the latest actuarial valuation:

Inactive Members or Beneficiaries Currently Receiving Benefits	4
Inactive Members Entitled To, But Not Yet Receiving Benefits	0
Active Members	<u>20</u>
Total Membership	24

#### TOTAL OPEB LIABILITY

The Town's total OPEB liability of \$ 1,267,601 was measured as of June 30, 2019 and was determined by an actuarial valuation as of that date.

Actuarial assumptions and other inputs. The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation	2.50%
Real wage growth	1.00%
Wage inflation	3.50%
Salary increases, including wage inflation:	
General Employees	3.50%-7.75%
Law Enforcement Officers	3.50%-7.35%
Municipal Bond Index Rate:	
Prior measurement date	3.89%
Measurement date	3.50%
Health Care Cost Trends:	
Pre-Medicare	7.00% for 2019 decreasing to
	an ultimate rate of 4.50% by 2026
Medicare	5.00% for 2019 decreasing to an
	ultimate rate of 4.50% by 2021

The discount rate used to measure the total OPEB liability was based on the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by The Bond Buyer.

#### Changes in Total OPEB Liability

Total OPEB liability June 30, 2018	\$ 1,276,099
Changes for the year:	
Service cost at end of year	38,709
Interest on TOL and Cash Flows	49,150
Change in benefit terms	0
Differences between expected and actuarial experience	(68,623)
Changes of assumptions and other inputs	( 2,271)
Benefit payments	(25,463)
Other changes	 0
Net changes	\$ (8,498)
Total OPEB liability June 30, 2019	\$ 1,267,601

Mortality rates were based on the RP-2014 mortality tables, with adjustments for LGERS experience and generational mortality improvements using Scale MP-2015.

The demographic actuarial assumptions for retirement, disability incidence, withdrawal, and salary increases used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period January 1, 2010 – December 31, 2014, adopted by LGERS.

The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2019 valuation were based on a review of recent plan experience done concurrently with the June 30, 2019 valuation.

Sensitivity of the Town's total OPEB liability to changes in the discount rate. The following presents the Town's total OPEB liability calculated using the discount rate of 3.50 percent, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is

one percentage point lower (2.50 percent) or one percentage point higher (4.50 percent) than the current rate:

	1% Decrease	Discount Rate	1% Increase
	(2.50%)	(3.50%)	(4.50%)
Town's total OPEB liability	\$ 1,497,636	\$ 1,267,601	\$ 1,085,383

Sensitivity of the Town's total OPEB liability to changes in the healthcare cost trend rates. The following presents the Town's total current OPEB liability as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher that the current healthcare cost trend rates:

	1% Decrease	Current	1% Increase
Town's total OPEB liability	\$ 1,067,669	\$ 1,267,601	\$ 1,523,796

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2020, the Town recognized OPEB expense of \$58,905. At June 30, 2020, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred O of Resou		 ed Inflows sources
Differences between expected and actual experience	\$	-	\$ 61,741
Changes of assumptions		-	129,936
Benefit payments and administrative costs subsequent to			
the measurement date		27,538	-
Total	\$	27,538	\$ 191,677

\$ 27,538 reported as deferred outflows of resources related to OPEB resulting from benefits payments made and administrative expenses incurred subsequent to the measurement date will be recognized as a decrease of the total pension liability in the year ended June 30, 2021. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2021	\$ (32,454)
2022	(32,454)
2023	(32,454)
2024	(32,454)
2025	(32,454)
Thereafter	 (29,407)
Total	\$ (191,677)

## 2. Other Employment Benefit

The Town has also elected to provide death benefits to employees through the Death Benefit Plan for members of the Local Governmental Employees' Retirement System (Death Benefit

Plan), a multiple-employer, State-administered, cost-sharing plan funded on a one-year term cost basis. The beneficiaries of those employees who die in active service after one year of contributing membership in the System, or who die within 180 days after retirement or termination of service and have at least one year of contributing membership service in the System at the time of death are eligible for death benefits. Lump sum death benefit payments to beneficiaries are equal to the employee's 12 highest months salary in a row during the 24 months prior to the employee's death. Effective July 1, 2004, the death benefit payments to beneficiaries must be between \$25,000 and \$50,000. All death benefit payments are made from the Death Benefit Plan. The Town has no liability beyond the payment of monthly contributions. Contributions are determined as a percentage of monthly payroll, based upon rates established annually by the State. Separate rates are set for employees not engaged in law enforcement and for law enforcement officers. Because the benefit payments are made by the Death Benefit Plan and not by the Town, the Town does not determine the number of eligible participants. For the fiscal year ended June 30, 2020 the Town made contributions to the State for death benefits of \$ 1,334. The Town's required contributions for employees not engaged in law enforcement and for law enforcement officers represented 0.03% and 0.14% of covered payroll respectively.

## 3. Deferred Outflows and Inflows of Resources

Deferred outflows of resources at year-end is comprised of the following:

	 atement of <u>et Position</u>
Contributions to pension plan in the current fiscal year LGERS Benefit payments made for LEOSSA subsequent to measurement date Benefit payments made for OPEB subsequent to measurement date Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on	\$ 142,895 11,792 27,538 204,765 136,575
plan investments Changes in proportion and difference between contributions and proportionate share of contributions	 16,213 
Total	\$ 539,778

Deferred inflows of resources at year-end is comprised of the following:

	Statement of <u>Net Position</u>	General Fund <u>Balance Sheet</u>
Taxes receivable (General Fund) Special assessment receivable (General Fund) Prepaid grant Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings of plan investments Changes in proportion and difference between contribut	- tions	\$ 11,459 60,000 12,637 - -
and proportionate share of contributions	<u>25,404</u> \$ 244,970	<u>-</u> \$ 84,096

## 4. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town participates in two self-funded risk-financing pools administered by the North Carolina League of Municipalities. Through these pools, the Town obtains general liability and auto liability coverage of \$1 million per occurrence and property coverage up to the total insurance values of the property policy, and workers' compensation coverage up to statutory limits. The liability and property exposures are reinsured through commercial carriers for claims in excess of retentions as selected by the Board of Trustees each year. Specific information on the limits of the reinsurance, excess and stop loss policies purchased by the Board of Trustees can be obtained by contacting the Risk Management Services Department of the NC League of Municipalities. The pools are audited annually by certified public accountants, and the audited financial statements are available to the Town upon request.

The Town carries commercial coverage for all other risks of loss including employee health coverage. There have been no significant reductions in insurance coverage in the prior year, and settled claims have not exceeded coverage in any of the past three fiscal years.

The Town carries flood insurance only on its public works building which is located in a flood zone with coverage amounts of \$ 449,700 for the building and \$ 147,500 for contents.

The Town carries a bond on its finance officer for \$ 50,000 and on its tax collector for \$ 50,000 and a \$ 20,000 general employee dishonesty bond.

#### 5. Long-Term Obligations

At June 30, 2020 the Town had a legal debt margin of \$ 110,723,717.

#### Changes in Long-Term Liabilities

	Balance July 1, 2019	Increase	<u>Decreases</u>	Balance <u>June 30,</u> <u>2020</u>	Current Portion <u>of Balance</u>
Governmental activities:	¢ 07 700	¢	¢ 6 005	¢ 01.407	¢ 25 000
Compensated absences	\$ 97,782	\$ -	\$ 6,285	\$ 91,497	\$ 25,000
Net pension liability (LGERS)	611,353	53,353	-	664,706	-
Total pension liability (LEO)	484,544	65,663	-	550,207	-
Total OPEB liability	1,276,099	-	8,498	1,267,601	-
Governmental Activity Long-Term Liabilities	\$2,469,778	\$ 119,016	\$ 14,783	\$ 2,574,011	\$ 25,000

#### C. Inter-fund Balances and Activity

Transfers to/from other funds at June 30, 2020, consist of the following:

From the General Fund to the Capital Reserve Fund \$20,000 (for canal maintenance)

# D. Fund Balance

The following schedule provides management and citizens with information on the portion of General Fund balance that is available for appropriation:

Total fund balance – General Fund		\$ 7,149,603
Less: Prepaid expenses Stabilization by State Statute Drug enforcement Capital reserve fund LEO Special Separation Allowance Appropriated in 2020-2021 budget Working capital/fund balance policy	\$ 20,129 692,112 9,492 187,393 244,931 - -	
Total Reductions	<u>\$ 2,904,057</u>	
Remaining Fund Balance		<u>\$ 4,245,546</u>

The Town Council has adopted a fund balance policy which endeavors to establish, maintain and grow the Town's unreserved fund balance, but in no circumstances shall it be allowed to decrease to an amount less than \$ 1,750,000 unless it is to be used for an unforeseen emergency use.

Outstanding encumbrances are amounts needed to pay any commitments related to purchase orders and contracts that remain unperformed at year-end. Those amounts at year-end are:

General Fund \$64,109

# IV. Southern Shores Cemetery Perpetual Care Fund

In December 2005, the Town contributed \$ 5,000 to the Outer Banks Community Foundation, Inc. to establish a fund to provide ongoing maintenance as needed for the Southern Shores Cemetery. The Foundation has full authority over management of the fund.

# V. Summary Disclosure of Contingencies

## Federal and State Assisted Programs

The Town has received proceeds from several Federal and State grants. Periodic audits of these grants are required, and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant moneys to the grantor agencies. Management believes that any required refunds will be immaterial. No provision has been made in the accompanying financial statements for the refund of grant monies.

## Subsequent Events

Management has evaluated subsequent events through September 22, 2020, the date on which the financial statements were available to be issued.

# TOWN OF SOUTHERN SHORES, NORTH CAROLINA Town of Southern Shores' Proportionate Share of Net Pension Liability (Asset) Required Supplementary Information

Last Six Fiscal Years \*

	2020		2019	2018	2017	2016	2015
Town of Southern Shores' proportion of the net pension liability (asset) (%)		0.02434%	0.02577%	0.02781%	0.02816%	0.02707%	0.02669%
Town of Southern Shores' proportion of the net pension liability (asset) (\$)	\$	664,706 \$	611,353	\$ 424,860	\$ 597,650	\$ 121,489	\$ (157,403)
Town of Southern Shores' covered-employee payroll	\$	1,665,533 \$	1,600,258	\$ 1,548,998	\$ 1,539,393	\$ 1,467,530	\$ 1,442,114
Town of Southern Shores' proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		39.91%	38.20%	27.43%	38.82%	8.28%	-10.91%
Plan fiduciary net position as a percentage of the total pension liability **		91.63%	94.18%	91.47%	98.09%	99.07%	102.64%

\* The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30.

\*\* This will be the same percentage for all participant employers in the LGERS plan.

Town of Southern Shores' Contributions Required Supplementary Information Last Six Fiscal Years

# Local Government Employees' Retirement System

	 2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 142,895	\$ 134,098	\$ 125,148	\$ 117,138	\$ 105,378	\$ 106,245
Contributions in relation to the contractually required contribution	 142,895	134,098	125,148	117,138	105,378	106,245
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Town of Southern Shores' covered-employee payroll	\$ 1,542,621	\$ 1,665,533	\$ 1,600,258	\$ 1,548,998	\$ 1,539,393	\$ 1,467,530
Contributions as a percentage of covered-employee payroll	9.26%	8.05%	7.82%	7.56%	6.85%	7.24%

Schedule of Changes in Total Pension Liability

Law Enforcement Officers' Special Separation Allowance

June 30, 2020

		2020	2019	2018	2017
Beginning Balance	\$	484,544	\$ 480,837	\$ 332,069	\$ 333,992
Service Cost		18,478	19,927	16,907	17,349
Interest on the total pension liability		17,239	14,848	12,395	11,532
Changes of benefit terms		-	-	-	-
Differences between expected and actual experie	nce				
in the measurement of the total pension liability		36,552	8,942	110,030	-
Changes of assumptions or other inputs		15,302	(18,102)	31,344	(8,896)
Benefit payments		(21,908)	(21,908)	(21,908)	(21,908)
Other changes		-	-	-	-
Ending balance of the total pension liability	\$	550,207	\$ 484,544	\$ 480,837	\$ 332,069

The amounts presented for each fiscal year were determined as of the prior fiscal year ending December 31.

Schedule of Total Pension Liability as a Percentage of Covered Payroll Law Enforcement Officers' Special Separation Allowance June 30, 2020

		2020	2019	2018	 2017
Total pension liability Covered payroll	\$ \$			\$ 480,837 \$ 846,392	,
Total pension liability as a percentage of covered payroll		66.60%	55.59%	56.81%	40.03%

Notes to the schedules:

The Town of Southern Shores has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 73 to pay related benefits.

Schedule of Changes in Total OPEB Liability and Related Ratios June 30, 2020

# **Total OPEB Liability**

	 2020	2019	2018
Service Cost	\$ 38,709 \$	40,623 \$	45,130
Interest on the total OPEB liability	49,150	45,268	40,142
Changes of benefit terms	-	-	-
Differences between expected and actual experience			
in the measurement of the total pension liability	(68,623)	(1,087)	(905)
Changes of assumptions or other inputs	(2,271)	(67,870)	(122,633)
Benefit payments	(25,463)	(24,575)	(23,065)
Other changes	-	-	-
Net change in total OPEB liability	(8,498)	(7,641)	(61,331)
Total OPEB liability - beginning	1,276,099	1,283,740	1,345,071
Total OPEB liability - ending	\$ 1,267,601 \$	1,276,099 \$	1,283,740
Covered payroll	\$ 1,185,533 \$	1,342,769 \$	1,342,769
Total OPEB liability as a percentage of covered payroll	106.92%	95.03%	95.60%

# Notes to Schedule

Changes of assumptions: Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period:

Discount rates used in each period	3.50%	3.89%	3.56%
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<b>、</b>		2020		2019
	Budget	Actual	Variance Favorable (Unfavorable)	Actual
<u>REVENUES</u>				
AD VALOREM TAXES:				
Current year Prior year Penalties and interest Late list to Dare County Schools Special assessments	\$ 3,041,160 7,300 3,000 - 30,000 3,081,460	\$ 3,038,049 3,624 3,555 (1,179) <u>30,000</u> 3,074,049	(3,111) (3,676) 555 (1,179) - (7,411)	\$ 3,021,298 9,833 4,303 (989) <u>30,000</u> 3,064,445
OTHER TAXES AND LICENSES:				
Local option sales tax Occupancy tax Land transfer tax	961,619 958,000 245,971 2,165,590	940,848 936,756 245,958 2,123,562	(20,771) (21,244) (13) (42,028)	948,993 1,001,880 249,211 2,200,084
UNRESTRICTED INTERGOVERNMENTAL REVENUES:				
ABC Revenue Utilities franchise/telecommunications tax Video programming tax Peg Channel Revenue Solid waste disposal tax Beer and wine tax	58,000 286,000 65,000 26,000 2,200 13,000 450,200	61,794 288,810 62,075 27,307 2,279 12,907 455,172	3,794 2,810 (2,925) 1,307 79 (93) 4,972	58,947 294,393 66,316 26,893 2,077 12,837 461,463
RESTRICTED INTERGOVERNMENTAL REVENUES:				
Federal: FEMA reimbursement State: FEMA reimbursement Powell Bill allocation	356,250 118,750 118,000 37,382	386,520 128,840 117,507	30,270 10,090 (493) (37,382)	- - 117,888
Public safety grants Controlled substance tax Other:	37,382 -	32	(37,382) 32	922
Government Access Channel grant Dare County Touirst Bureau	10,000	9,354 260,993	(646) 260,993	6,000 86,938
Contribution from Dare Cty - Sand Fencing	24,000 664,382	24,000 927,246	- 262,864	24,000 235,748

		2020 Variance		
	Budget	Actual	Favorable (Unfavorable)	Actual
PERMITS AND FEES:				
Building permits and plan review CAMA permits Planning fees Parking fines Court costs and fees	115,000 2,500 3,000 7,500 1,000 129,000	127,508 2,170 1,360 4,250 973 136,261	12,508 (330) (1,640) (3,250) (27) 7,261	127,977 3,415 3,050 4,000 882 139,324
INVESTMENT EARNINGS	100,000	80,355	(19,645)	126,608
OTHER REVENUES: Rents Sale of fixed assets Insurance claims Outer Banks Community Foundation Body armor grant Miscellaneous	2,400 4,280 33,294 1,000 1,200 5,500 47,674	1,850 18,235 34,614 1,000 1,000 1,663 58,362	(550) 13,955 1,320 - (200) (3,837) 10,688	1,600 31,700 11,014 1,000 - - - - - - - - - - - - - - - - - -
TOTAL REVENUES	\$ 6,638,306	\$ 6,855,007	\$ 216,701	\$ 6,339,189

、		2020		2019
—			Variance	
	Developed	A	Favorable	A
	Budget	Actual	(Unfavorable)	Actual
<u>EXPENDITURES</u>				
GENERAL GOVERNMENT:				
Administration:				
Salaries		276,773		375,442
Council compensation		18,600		18,600
Payroll taxes		20,896		26,820
Retirement		38,766		48,057
Health insurance		38,595		47,119
Unemployment		195		761
Training		6,893		7,267
Council travel and training		2,311		3,123
Utilities		19,966		22,592
Travel		7,431		8,860
Legal service		62,680		102,702
Audit services		17,000		17,000
Payroll services		5,877		7,017
Equipment lease and maintance		14,330		14,091
Telephone		28,633		30,842
Postage		1,818		1,754
Supplies		9,163		6,443
Vehicle operations		815		438
Municipal elections		5,902		-
Advertising		926		1,616
Dues and subscriptions		7,037		8,191
Insurance and bonds		74,757		73,681
Contracted services		29,873		3,580
Computer service		71,158		61,512
Municipal code publishing		3,650		1,175
Dare County and NCVTS tax collection fees		48,470		48,168
Government Access Channel membership		1,000		1,000
Government Access Channel PEG revenues to Dar	e County	27,307		26,893
Employee recognition and appreciation		6,365		6,841
Wellness initiative		1,244		1,935
Cleaning		1,000		15,200
Technology upgrade - Pitts Center		9,639		6,000
Recording of meetings		3,805		4,437
Miscellaneous		4,504		4,905
_	1,080,656	867,379	213,277	1,004,062
Planning and Inspections:				
Salaries		182,625		177,390
Payroll taxes		13,539		13,141
Retirement		21,522		19,675
Health insurance		25,384		22,677
Training		188		4,050
Printing		832		1,337
Travel		171		4,829
Supplies		355		990
Advertising		1,068		1,562
Dues and subscriptions Contracted Services		170 3,600		170 9,800
Vehicles operations		452		9,800 565
		452		303

Health insurance

Medical testing

Printing

•		2020		2019
		-	Variance	-
			Favorable	
	Budget	Actual	(Unfavorable)	Actual
Miscellaneous		-		1,094
Homeowner recovery fund		810		495
Town Code Update		-		11,717
Historic landmarks designation		377		1,728
Flood zone map mailing		1,609		1,602
Capital outlay-vehicles	270,673	- 252,702	17,971	27,775 300,597
TOTAL GENERAL GOVERNMENT	1,351,329	1,120,081	231,248	1,304,659
PUBLIC SAFETY:				
Police:				
Salaries		867,462		893,975
Payroll taxes		64,366		66,923
Retirement		127,106		118,746
Health insurance		115,932		117,529
Training		3,187		9,562
Travel		4,798		3,931
Equipment lease and maintenance		4,238		-
Supplies		26,940		20,984
Printing Advertising		- 1,748		100 1,712
Dues and subscriptions		532		566
Computer service		8,756		675
Contracted services		21,581		22,767
Vehicle maintenance		20,633		28,404
Vehicle operations		27,992		31,626
Uniforms		12,867		10,602
Medical testing		706		676
Miscellaneous		2,250		67
Separation allowance		23,584		23,584
Capital outlay		216,676		269,284
	1,768,688	1,551,354	217,334	1,621,713
Fire:				
Contracted services		545,914		545,914
Architectural services	000 464	20,530	204.000	87,326
	890,464	566,444	324,020	633,240
Ocean Rescue: Contracted services	163,500	163,500		163,500
Contracted services	163,500	163,500		163,500
				0 440 450
TOTAL PUBLIC SAFETY	2,822,652	2,281,298	541,354	2,418,453
PUBLIC WORKS AND TRANSPORTATION				
Public Works:		000 /00		
Salaries		268,192		272,355
Payroll taxes		20,004		20,579
Retirement		35,068		32,249

24,555

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31,274

168

72

Budget         Actual         Favorable (Unfavorable)         Actual           Training Travel         224         1.48: 1.035         1.48: 1.035           Travel         43         1.035         98: 98: 98: 98: 98: 98: 99: 98: 99: 99:			2020		2019
Budget         Actual         (Unfavorable)         Actual           Travel         224         1.48           Travel         43         1.03           Equipment lease and maintenance         5.806         5.36           Advertising         1.035         98           Supplies         7.005         6.600           Contracted services         3.700         2.000           Vehicles maintenance         3.328         2.300           Vehicles operations         7.276         8.53           Uniforms         2.080         3.293           Beautification         4.855         3.751           Town buildings maintenance and repairs         1.3930         22.233           Safety compliance         35         200           Miscellaneous         910         321           Facilities assessment         -         26.37           Sand fencing and grass planting         24.000         24.000           Town building upgrades         6.914         49.62           Travet sign maintenance         3.769         7.400           Street sign maintenance         4.371         10.600           Miscellaneous engineering services         3.769         7.400				Variance	
Training         224         1.48           Travel         43         1.03           Equipment lease and maintenance         5.806         5.36           Advertising         1.035         98           Supplies         7.005         6.60           Contracted services         3.700         6           Vehicles maintenance         3.228         2.300           Vehicles operations         7.276         8.53           Uniforms         2.080         3.228           Beautification         4.855         3.75           Town buildings maintenance and repairs         13.930         22.23           Safety compliance         1.375         900           Street sign maintenance         35         200           Miscellaneous         910         322           Facilities assessment         -         26.37           Capital outlay-equipment         24.000         24.000           Town building upgrades         6.914         24.000           Capital outlay-equipment         -         26.37           Street sign maintenance         400         40.62           Miscellaneous engineering services         3.769         7.400           Street ensinten		Decidence	A . t I		A . t I
Travel       43       1,03         Equipment lease and maintenance       5,806       5,36         Advertising       1,035       98         Supplies       7,005       6,600         Contracted services       3,700       6,600         Vehicles maintenance       3,328       2,300         Vehicles operations       7,276       8,53         Uniforms       2,080       3,299         Beautification       4,855       3,759         Town buildings maintenance and repairs       13,330       22,233         Safety compliance       1,375       900         Street sign maintenance       35       200         Miscellaneous       910       322         Facilities assessment       -       26,371         Capital outlay-equipment       21,884       49,622         Town building upgrades       6,914       49,622         Capital outlay-equipment       21,884       49,622         Waterway maintenance       4,371       10,600         Miscellaneous engineering services       3,769       7,400         Street sign maintenance       4,4267       11,881         Street onstructionLongwood       287,810       10,404		Budget	Actual	(Unfavorable)	Actual
Travel       43       1,03         Equipment lease and maintenance       5,806       5,36         Advertising       1,035       98         Supplies       7,005       6,600         Contracted services       3,700       6,600         Vehicles maintenance       3,328       2,300         Vehicles operations       7,276       8,53         Uniforms       2,080       3,299         Beautification       4,855       3,759         Town buildings maintenance and repairs       13,330       22,233         Safety compliance       1,375       900         Street sign maintenance       35       200         Miscellaneous       910       322         Facilities assessment       -       26,371         Capital outlay-equipment       21,884       49,622         Town building upgrades       6,914       49,622         Capital outlay-equipment       21,884       49,622         Waterway maintenance       4,371       10,600         Miscellaneous engineering services       3,769       7,400         Street sign maintenance       4,4267       11,881         Street onstructionLongwood       287,810       10,404	Training		224		1 485
Equipment lease and maintenance         5,806         5,360           Advertising         1,035         98           Supplies         7,005         6,600           Contracted services         3,700         6           Vehicles maintenance         3,328         2,300           Vehicles operations         7,276         8,533           Uniforms         2,080         3,299           Beautification         4,855         3,755           Town buildings maintenance and repairs         13,930         22,233           Safety compliance         35         200           Miscellaneous         910         321           Facilities assessment         -         26,371           Capital outlay-equipment         21,884         49,622           Town building upgrades         6,914         452,219           Street sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street sign maintenance         4,000         400           Waterway maintenance         4,00         400           Waterway maintenance         1,044         8,200           Street constructionLupuiper Trail         187         315,50<					1,031
Advertising         1,035         98           Supplies         7,005         6,600           Contracted services         3,700         90           Vehicles maintenance         3,328         2,300           Vehicles operations         7,276         8,533           Uniforms         2,080         3,229           Beautification         4,855         3,75           Torm buildings maintenance and repairs         13,930         22,233           Safety compliance         1,375         900           Street sign maintenance         35         200           Miscellaneous         910         322           Facilities assessment         -         26,370           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         49,620           Capital outlay-equipment         21,884         49,620           Streets, bridges and canals:         3769         7,400           Street sign maintenance         4,371         10,600           Waterway maintenance         4,371         10,600           Waterway maintenance         1,044         8300           Store debris clean up         494,267         11,880     <					5,368
Supplies         7,005         6,600           Contracted services         3,700         0           Vehicles operations         7,276         8,533           Uniforms         2,080         3,229           Beautification         4,855         3,755           Town buildings maintenance and repairs         1,375         900           Safety compliance         33         200           Miscellaneous         910         322           Facilities assessment         -         26,371           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         21,884           Capital outlay-equipment         21,884         49,622           Tosen seninenance         4,371         10,600           Miscollaneous engineering services         3,769         7,400           Street sign maintenance         4,371         10,600           Miscollaneous engineering services         3,769         7,400           Street maintenance         4,000         400           Brush trimming         11,000         8,300           Bridge and canals:         5         200,000           Street construction-P Logwood         287,810			,		985
Contracted services         3,700           Vehicles maintenance         3,328         2,300           Vehicles operations         7,276         8,533           Uniforms         2,080         3,293           Beautification         4,855         3,755           Torw buildings maintenance and repairs         13,930         22,233           Safety compliance         1,375         900           Street sign maintenance         35         200           Miscellaneous         910         322           Facilities assessment         2         26,371           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         40,622           Capital outlay-equipment         21,884         49,622           T59,869         452,219         307,650         513,722           Streets, bridges and canals:         5         513,722         513,722           Street sign maintenance         400         400         400           Brown training         11,000         8,300         300           Bridge maintenance         10,44         11,881         300           Street construction-Exaption         1,392         181,733					6,609
Vehicles maintenance         3,328         2,30           Vehicles operations         7,276         8,53           Uniforms         2,080         3,29           Beautification         4,855         3,75           Town buildings maintenance and repairs         13,375         900           Safety compliance         35         200           Street sign maintenance         35         200           Hacillate assessment         -         26,877           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         21,884         49,622           Capital outlay-equipment         21,884         49,622         307,650         513,723           Street sign maintenance         896         1,586         Miscellaneous engineering services         3,769         7,400           Street sign maintenance         400         400         400         400           Brush trimming         11,000         8,300         8,300         8,300         3,328           Street construction-E Dogwood         287,810         -         461,687         31,733           S Dogwood bike path         1,392         181,733         5,00         3,300         3,300	••				-
Vehicles operations         7,276         8,533           Uniforms         2,080         3,289           Beautification         4,855         3,755           Town buildings maintenance and repairs         13,930         22,233           Safety compliance         13,75         900           Street sign maintenance         35         200           Miscellaneous         910         322           Facilities assessment         -         26,377           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         24,000           Capital outlay-equipment         21,884         49,622           T59,869         452,219         307,650         513,727           Street sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street spiritimming         11,000         8,300           Breader construction-E Dogwood         287,810         400           E Dogwood bike path         1,392         181,733           S Dogwood bike path         1,392         181,733           S Treet construction-Juniper Trail         187         315,500           S tree	Vehicles maintenance				2,306
Uniforms         2,080         3,29           Beautification         4,855         3,75           Town buildings maintenance and repairs         13,930         22,23           Safety compliance         1,375         90           Street sign maintenance         35         200           Miscellaneous         910         322           Facilities assessment         -         26,377           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         49,622           Town building upgrades         6,914         49,622           Town building upgrades         896         1,580           Street sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street sign maintenance         400         400           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         11,880           Storm debris clean up         494,267         11,881           Street construction-E Dogwood         287,810         11,733           S Dogwood bike path         682,214					8,537
Beautification         4,855         3,750           Town buildings maintenance and repairs         13,930         22,23           Safety compliance         1,375         900           Street sign maintenance         35         200           Miscellaneous         910         322           Facilities assessment         -         26,371           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         21,884           Capital outlay-equipment         21,884         49,622           Toss and fencing and grass planting         21,884         49,622           Toss and fencing and grass planting         21,884         49,622           Capital outlay-equipment         21,884         49,622           Streets, bridges and canals:         5         513,722           Street sign maintenance         896         1,586           Miscellaneous engineering services         3,769         7,400           Brust trimming         11,000         8,300           Brust trimming         11,000         8,300           Bridge maintenance         4,042,67         11,880           Street construction-E Dogwood         287,810         116,733 <t< td=""><td>•</td><td></td><td></td><td></td><td>3,292</td></t<>	•				3,292
Town buildings maintenance and repairs         13,930         22,230           Safety compliance         1,375         900           Street sign maintenance         35         200           Miscellaneous         910         321           Facilities assessment         -         26,371           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         21,884           Capital outlay-equipment         21,884         49,622           T59,869         452,219         307,650         513,722           Street sign maintenance         896         1,584           Miscellaneous engineering services         3,769         7,400           Street sign maintenance         400         400           Waterway maintenance         400         400           Bridge maintenance         1,044         8300           Bridge maintenance         1,044         84267           Street construction-E Dogwood         287,810         181,733           E Dogwood bike path         682,214         8,622           Street construction-Juniper Trail         187         315,500           Street construction-Juniper Trail         187         315,500	Beautification				3,750
Safety compliance         1,375         900           Street sign maintenance         35         200           Miscellaneous         910         321           Facilities assessment         -         263,77           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         24,000           Capital outlay-equipment         21,884         49,622           T59,869         452,219         307,650         513,722           Street sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street sign maintenance         400         400           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         50rm debris clean up         494,267         11,880           Street construction-E Dogwood         287,810         8,622         181,733           E Dogwood bike path         682,214         8,622         315,500           Street construction-Juniper Trail         187         315,500         315,500           Street construction-Juniper Trail         187,334         315,500 <td>Town buildings maintenance and repairs</td> <td></td> <td></td> <td></td> <td>22,230</td>	Town buildings maintenance and repairs				22,230
Street sign maintenance         35         200           Miscellaneous         910         321           Facilities assessment         -         26,371           Sand fencing and grass planting         24,000         24,000           Town building upgrades         6,914         24,000           Capital outlay-equipment         21,884         49,622           T59,869         452,219         307,650         513,723           Streets, bridges and canals:         -         26,371         49,622           Street sign maintenance         896         1,580         -           Miscellaneous engineering services         3,769         7,400         -           Street maintenance         4,371         10,603         400         400           Bridge maintenance         1,000         8,300         -         -         -           Street construction-E Dogwood         287,810         -         -         -         -           E Dogwood bike path         1,392         181,733         -         -         -         -           Street construction-Fullorest Drive         21,368         -         -         -         -         -         -         -         -         -					905
Miscellaneous         910         321           Facilities assessment         -         26,371           Sand fencing and grass planting Town building upgrades         6,914         24,000         24,000           Capital outlay-equipment         21,884         49,622           Tsore sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street sign maintenance         4,371         10,600           Waterway maintenance         4,000         400           Waterway maintenance         1,044         8,300           Bridge maintenance         1,044         8,300           Bridge maintenance         1,044         8,300           Bridge maintenance         1,392         181,733           Street construction-E Dogwood         287,810         11,880           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,622           Street construction-Juniper Trail         187         315,500           Street construction-Juniper Trail         187         315,500           Street construction-Hillcrest Drive         2,367,607         1,623,753         743,854         1,078,28			•		205
Sand fencing and grass planting Town building upgrades         24,000         24,000           Capital outlay-equipment         6,914         49,62           759,869         452,219         307,650         513,72           Streets, bridges and canals:         5treet sign maintenance         896         1,584           Miscellaneous engineering services         3,769         7,400           Street maintenance         4,371         10,600           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         850           Street construction-E Dogwood         287,810         287,810           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,622           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,503           Street construction-Juniper Trail         15,734         315,503           Street construction-Dewberry Lane         88,998         70,555           Beach nourishment         2,367,607         1,623,753         743,854         1,078,285			910		328
Sand fencing and grass planting Town building upgrades         24,000         24,000           Capital outlay-equipment         6,914         49,62           759,869         452,219         307,650         513,72           Streets, bridges and canals:         5treet sign maintenance         896         1,584           Miscellaneous engineering services         3,769         7,400           Street maintenance         4,371         10,600           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         850           Street construction-E Dogwood         287,810         287,810           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,622           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,503           Street construction-Juniper Trail         15,734         315,503           Street construction-Dewberry Lane         88,998         70,555           Beach nourishment         2,367,607         1,623,753         743,854         1,078,285	Facilities assessment		-		26,370
Town building upgrades         6,914           Capital outlay-equipment         21,884         49,62           Town building upgrades         759,869         452,219         307,650         513,72           Streets, bridges and canals:         96         1,580         1,580         1,580           Street sign maintenance         896         1,580         7,400         10,600         97,400           Street maintenance         4,371         10,600         400         400         400         400         8300	Sand fencing and grass planting		24,000		24,000
Capital outlay-equipment         21,884         49,624           759,869         452,219         307,650         513,723           Streets, bridges and canals:         street sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street maintenance         4,371         10,600           Waterway maintenance         4,00         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         3,300           Street construction-E Dogwood         287,810         181,733           S Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,622           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,503           Street construction-Hillcrest Drive         21,368         315,503           Street construction-Dewberry Lane         10,303         8,998           Beach nourishment         2,367,607         1,623,753         743,854         1,078,28           TOTAL PUBLIC WORKS AND         2,367,607         1,623,753         743,854         1,078,28			6,914		-
Total         Total <th< td=""><td></td><td></td><td></td><td></td><td>49,624</td></th<>					49,624
Street sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street maintenance         4,371         10,600           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         11,880           Street construction-E Dogwood         287,810         11,880           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,622           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,507           Street construction-Hillcrest Drive         21,368         21,368           Street construction-Dewberry Lane         10,303         549,998           Beach nourishment         88,998         70,555           TOTAL PUBLIC WORKS AND         2,367,607         1,623,753         743,854         1,078,285		759,869		307,650	513,722
Street sign maintenance         896         1,580           Miscellaneous engineering services         3,769         7,400           Street maintenance         4,371         10,600           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         11,880           Street construction-E Dogwood         287,810         11,880           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,622           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,507           Street construction-Hillcrest Drive         21,368         21,368           Street construction-Dewberry Lane         10,303         549,998           Beach nourishment         88,998         70,555           TOTAL PUBLIC WORKS AND         2,367,607         1,623,753         743,854         1,078,285	Streets, bridges and canals:				
Miscellaneous engineering services         3,769         7,400           Street maintenance         4,371         10,600           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         11,880           Street construction-E Dogwood         287,810         181,733           S Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,624           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,507           Street construction-Hillcrest Drive         21,368         70,557           Street construction-Dewberry Lane         10,303         70,557           Beach nourishment         88,998         70,557           TOTAL PUBLIC WORKS AND         2,367,607         1,623,753         743,854         1,078,287			896		1,586
Street maintenance         4,371         10,603           Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         11,880           Storm debris clean up         494,267         11,880           Street construction-E Dogwood         287,810         10,603           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,624           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,503           Street construction-Hillcrest Drive         21,368         21,368           Street construction-Dewberry Lane         10,303         70,553           Beach nourishment         88,998         70,555           TOTAL PUBLIC WORKS AND         2,367,607         1,623,753         743,854         1,078,283					7,408
Waterway maintenance         400         400           Brush trimming         11,000         8,300           Bridge maintenance         1,044         8,300           Storm debris clean up         494,267         11,880           Street construction-E Dogwood         287,810         1000           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,624           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,500           Street construction-Hillcrest Drive         21,368         213,688           Street construction-Dewberry Lane         10,303         70,555           Beach nourishment         88,998         70,555           TOTAL PUBLIC WORKS AND         2,367,607         1,623,753         743,854         1,078,285					10,605
Brush trimming         11,000         8,300           Bridge maintenance         1,044         1,044         1,044           Storm debris clean up         494,267         11,880           Street construction-E Dogwood         287,810         1           E Dogwood bike path         1,392         181,733           S Dogwood bike path         682,214         8,624           Street construction-Yaupon         -         461,683           Street construction-Juniper Trail         187         315,507           Street construction-Hillcrest Drive         21,368         214           Street construction-Bewberry Lane         10,303         743,854           Beach nourishment         88,998         70,557           TOTAL PUBLIC WORKS AND         743,854         1,078,287			•		400
Bridge maintenance1,044Storm debris clean up494,26711,880Street construction-E Dogwood287,8101E Dogwood bike path1,392181,733S Dogwood bike path682,2148,624Street construction-Yaupon-461,683Street construction-Juniper Trail187315,507Street construction-Hillcrest Drive21,368315,507Street construction-Dewberry Lane10,303743,854Beach nourishment88,99870,557TOTAL PUBLIC WORKS AND743,8541,078,287			11.000		8,300
Storm debris clean up494,26711,880Street construction-E Dogwood287,8101E Dogwood bike path1,392181,733S Dogwood bike path682,2148,624Street construction-Yaupon-461,683Street construction-Juniper Trail187315,507Street construction-Hillcrest Drive21,368315,507Street construction-Sea Oats Trail15,73410,303Beach nourishment88,99870,557TOTAL PUBLIC WORKS AND743,8541,078,287					-,
Street construction-E Dogwood287,810E Dogwood bike path1,392S Dogwood bike path682,214Street construction-Yaupon-Street construction-Juniper Trail187Street construction-Hillcrest Drive21,368Street construction-Sea Oats Trail15,734Street construction-Dewberry Lane10,303Beach nourishment88,998TOTAL PUBLIC WORKS AND2,367,607					11,880
E Dogwood bike path1,392181,733S Dogwood bike path682,2148,624Street construction-Yaupon-461,683Street construction-Juniper Trail187315,503Street construction-Hillcrest Drive21,368315,503Street construction-Sea Oats Trail15,73415,734Street construction-Dewberry Lane10,30370,553Beach nourishment88,99870,553TOTAL PUBLIC WORKS AND70,503743,854					-
S Dogwood bike path682,2148,624Street construction-Yaupon-461,68Street construction-Juniper Trail187315,50Street construction-Hillcrest Drive21,368-Street construction-Sea Oats Trail15,734-Street construction-Dewberry Lane10,303-Beach nourishment88,99870,55Z,367,6071,623,753743,8541,078,28TOTAL PUBLIC WORKS AND					181,733
Street construction-Yaupon-461,68Street construction-Juniper Trail187315,50Street construction-Hillcrest Drive21,368315,70Street construction-Sea Oats Trail15,73457,34Street construction-Dewberry Lane10,30370,55Beach nourishment88,99870,55Z,367,6071,623,753743,854TOTAL PUBLIC WORKS AND70,55					8,624
Street construction-Juniper Trail187315,50Street construction-Hillcrest Drive21,368Street construction-Sea Oats Trail15,734Street construction-Dewberry Lane10,303Beach nourishment88,9982,367,6071,623,753TOTAL PUBLIC WORKS AND70,555			-		461,687
Street construction-Hillcrest Drive21,368Street construction-Sea Oats Trail15,734Street construction-Dewberry Lane10,303Beach nourishment88,998Z,367,6071,623,753TOTAL PUBLIC WORKS AND70,557			187		315,501
Street construction-Sea Oats Trail         15,734           Street construction-Dewberry Lane         10,303           Beach nourishment         88,998         70,555           2,367,607         1,623,753         743,854         1,078,285           TOTAL PUBLIC WORKS AND         50000         50000         50000					,
Street construction-Dewberry Lane         10,303           Beach nourishment         88,998         70,553           2,367,607         1,623,753         743,854         1,078,283           TOTAL PUBLIC WORKS AND            10,303					-
Beach nourishment         88,998         70,55           2,367,607         1,623,753         743,854         1,078,285           TOTAL PUBLIC WORKS AND         1					-
2,367,607         1,623,753         743,854         1,078,283           TOTAL PUBLIC WORKS AND					70,557
		2,367,607		743,854	1,078,281
IRANSPORTATION 3,127,476 2.075,972 1.051.504 1.592.003	TOTAL PUBLIC WORKS AND TRANSPORTATION	3,127,476	2,075,972	1,051,504	1,592,003

、		2020		2019
			Variance Favorable	
	Budget	Actual	(Unfavorable)	Actual
ENVIRONMENTAL PROTECTION				
Solid Waste: Residential collection Commercial collection Recycling collection Chipping Miscellaneous Tipping fees	742,863	181,408 44,766 172,512 132,600 628 188,046 719,960	22,903	177,976 43,889 152,833 130,000 689 179,659 685,046
TOTAL ENVIRONMENTAL PROTECTION	742,863	719,960	22,903	685,046
TOTAL EXPENDITURES	8,044,320	6,197,311	1,847,009	6,000,161
REVENUES OVER (UNDER) EXPENDITURES	(1,406,014)	657,696	2,063,710	339,028
OTHER FINANCING SOURCES (USES):				
Fund balance appropriated Transfer (to) from capital reserve fund Transfer from capital project fund	1,426,014 (20,000)	(20,000)	(1,426,014) - -	- 262,828 -
	1,406,014	(20,000)	(1,426,014)	262,828
REVENUES AND OTHER FINANCING SOURCES OVER (UNDER)				
EXPENDITURES AND OTHER USES	\$ -	637,696	637,696	601,856
FUND BALANCE:				
Beginning of year, July 1		6,324,514		5,722,658
End of year, June 30		\$ 6,962,210		\$ 6,324,514

## CAPITAL RESERVE FUND

STATEMENT OF REVENUES, EXPENDITURES,

AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the year ended June 30, 2020

With Comparative Actual Amounts for the Year Ended June 30, 2019

		2019		
R E V E N U E S:	Budget	Actual	Variance Favorable (Unfavorable)	Actual
Interest income	\$ - -	\$ 3,279 3,279	\$ 3,279 3,279	\$
OTHER FINANCING SOURCES (US	<u>ES):</u>			
Transfer from general fund Appropriated fund balance Reserve for future projects Transfer to general fund	20,000 (20,000) 	20,000 - - - 20,000	20,000 20,000	20,000 - (282,828) (262,828)
REVENEUS OVER (UNDER) OTHER FINANCING SOURCES (USES)	<u>\$ -</u>	23,279	\$ 23,279	(257,495)
FUND BALANCE: Beginning of year, July 1		164,114		421,609
End of year, June 30		\$ 187,393		\$ 164,114

## CEMETERY FUND

# STATEMENT OF REVENUES, EXPENDITURES,

AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year ended June 30, 2020

With Comparative Actual Amounts for the Year Ended June 30, 2019

				2020				2019
	В	udget		Actual	Fa	ariance vorable avorable)	A	Actual
<u>REVENUES:</u>	<u>ф</u>	1.040	¢	2 000	¢	0.000	<b></b>	2.040
Cemetery revenues	\$ \$	1,240 1,240	\$ \$	3,920 3,920	\$ \$	2,680 2,680	\$ \$	3,610 3,610
EXPENDITURES:								
Cemetery operations		1,240		1,200	\$	40		1,200
		1,240		1,200		40		1,200
<u>REVENUES OVER (UNDER)</u> EXPENDITURES				2,720		2,720		2,410
OTHER FINANCING SOURCES:								
Fund Balance Appropriated		-		-		-		-
		-		-		-		-
REVENUES AND OTHER FINANCIN SOURCES OVER (UNDER) EXPENDITURES	<b>G</b> \$	_		2,720		2,720		2,410
<u>FUND BALANCE:</u> Beginning of year, July 1				58,378				55,968
End of year, June 30			\$	61,098			\$	58,378

# TOWN OF SOUTHERN SHORES, NORTH CAROLINA SCHEDULE OF AD VALOREM TAXES RECEIVABLE

June 30, 2020

Fiscal Year	Uncollected Balance June 30, 2019	Balance		Collections and Credits	Uncollected Balance June 30, 2020
2019-2020	\$ -	\$ 3,046,143	\$ (4)	\$ 3,038,049	\$ 8,090
2018-2019	3,269	-		2,924	345
2017-2018	172	-	146	4	314
2016-2017	328	-	-	-	328
2015-2016	189	-			189
2014-2015	683	-	-	674	9
2013-2014	901	-	-	-	901
2012-2013	597	-	-	-	597
2011-2012	444		-	22	422
2010-2011	250	-	-	-	250
2009-2010	340	-	-	326	14
	\$ 7,173	\$ 3,046,143	\$ 142	\$ 3,041,999	\$ 11,459

Reconciliation of collections and credits to revenues:

Ad valorem taxes - Schedule 1	\$ 3,074,049
Special assessment	(30,000)
Write offs and adjustments	326
Penalties and interest	(2,376)
	\$ 3,041,999

# TOWN OF SOUTHERN SHORES, NORTH CAROLINA ANALYSIS OF CURRENT TAX LEVY June 30, 2020

	0 Property Valuation		Rate	Total Levy	Property Excluding Registered Motor Vehicles	Registered Motor Vehicles	
Original levy: Property taxed at current year's rate	\$	1,384,017,273	0.2200	\$ 3,044,838	\$ 2,943,682	\$	101,156
Discoveries	\$	30,559	0.2200	67	67		-
Releases	\$	(1,364)	0.2200	(3)	(3)		-
Late list penalties				1,237	1,237		-
Total property valutation	\$	1,384,046,468					
Net levy				3,046,139	2,944,983		101,156
Uncollected taxes at June 30, 2020				(8,090)	(8,090)		
Current year's taxes collected				\$ 3,038,049	\$ 2,936,893	\$	101,156
Current levy collection percentage				99.73%	99.73%		100.00%



Jeff Dowdy, CPA • Teresa Osborne, CPA

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and Members of the Town Council Town of Southern Shores, North Carolina

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregated remaining fund information of the Town of Southern Shores, North Carolina, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Town of Southern Shores' basic financial statements, and have issued our report thereon dated September 22, 2020.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Southern Shores' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Southern Shores' internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Southern Shores' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit our attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given those limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Southern Shores, North Carolina's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

## Dowdy & Osborne, LLP

Dowdy & Osborne, LLP Certified Public Accountants

Nags Head, North Carolina

September 22, 2020