

Financial Statements and Supplementary Information

Year Ended June 30, 2021



# **Board of Commissioner Members**

Fred Baisden, Mayor Mark Oxtoby, Mayor Pro Tem Paul Marion Melanie Talbot Stanley Walker

# Administrative and Financial Staff

Steven Orr, City Manager Julie Osteen, Finance Officer Tola Mueller, Town Clerk

**Chief of Police** 

Charles Connor

Public Works Supervisor

Kevin Queen

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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Saluda (the City), North Carolina, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina Page 2

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Saluda, North Carolina, as of June 30, 2021, and the respective changes in financial position and cash flows, where appropriate, thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 13, the Local Government Employees' Retirement System's Schedules of the Proportionate Share of Net Pension Liability and Contributions, on pages 51 and 52, respectively, and the Law Enforcement Officers' Special Separation Allowance Schedules of the Changes in Total Pension Liability and Total Pension Liability as a Percentage of Covered Payroll on pages 53 and 54, respectively, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina Page 3

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements of the City of Saluda, North Carolina. The budgetary schedules, other schedules, and Schedule of Expenditures of Federal and State Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The budgetary schedules, other schedules, and the Schedule of Expenditures of Federal and State Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us. In our opinion, based on our audit and the procedures performed as described above, the budgetary schedules, other schedules, and the Schedule of Expenditures of Federal and State Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 23, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of the report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Asheville, North Carolina November 23, 2021

CARTER, P.C.

#### **Management's Discussion and Analysis**

As management of the City of Saluda (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2021. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the City's financial statements, which follow this parrative.

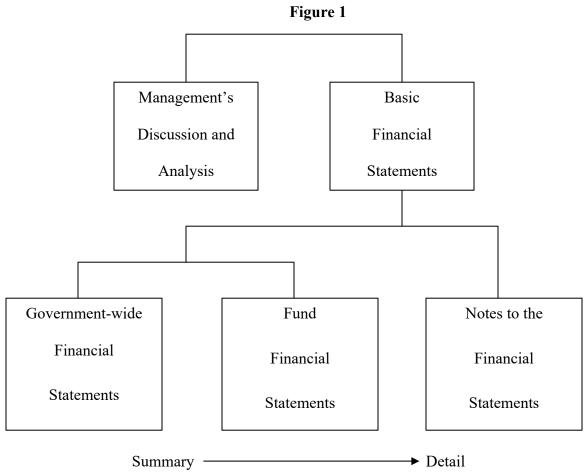
#### **Financial Highlights**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$5,872,334 (net position).
- The government's total net position increased by \$345,005, primarily due to additional unrestricted general fund revenues, tighter budgetary controls, and increased water and sewer sales during the year.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$1,362,419 with a net increase in fund balance of \$246,098. Approximately 10.1% of ending fund balances, or \$138,140, is restricted.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1,057,792, or 88.8%, of total general fund expenditures for the fiscal year.
- The City's total debt decreased by \$120,887 (4.14%) during the current fiscal year. The key factors in this decrease were scheduled principal repayments and a \$48,112 early repayment on revolving loans.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements (see Figure 1). The basic financial statements present two different views of the City through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the City of Saluda.

# **Required Components of Annual Financial Report**



#### **Basic Financial Statements**

The first two statements (Exhibits 1 and 2) in the basic financial statements are the **Government-wide Financial Statements**. They provide both short and long-term information about the City's financial status.

The next statements (Exhibits 3 through 8) are **Fund Financial Statements**. These statements focus on the activities of the individual parts of the City's government. These statements provide more detail than the government-wide statements. There are three parts to the Fund Financial Statements: 1) the governmental funds statements; 2) the budgetary comparison statements; and 3) the proprietary fund statements.

The next section of the basic financial statements is the **notes**. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, **supplemental information** is provided to show details about the City's individual funds. Budgetary information required by the North Carolina General Statutes also can be found in this part of the statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of the City's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the City's financial status as a whole.

The two government-wide statements report the City's net position and how it has changed. Net position is the difference between the City's total assets and deferred outflows of resources and total liabilities and deferred inflows of resources. Measuring net position is one way to gauge the City's financial condition.

The government-wide statements are divided into three categories: 1) governmental activities; 2) business-type activities; and 3) component units. The governmental activities include most of the City's basic services such as public safety, streets, parks and recreation, and general administration. Property taxes and State and federal grant funds finance most of these activities. The business-type activities are those that the City charges customers to provide. These include the water and sewer services offered by the City. The final category is the component unit. Although legally separate from the City, the Saluda District D Tourism Development Authority (Authority) is important to the City. The City exercises control over the Authority by appointing its members.

The government-wide financial statements are Exhibits 1 and 2 of this report.

#### **Fund Financial Statements**

The fund financial statements (see Figure 1) provide a more detailed look at the City's most significant activities. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like all other governmental entities in North Carolina, uses fund accounting to ensure and reflect compliance (or non-compliance) with finance-related legal requirements, such as the General Statutes or the City's budget ordinance. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds - Governmental funds are used to account for those functions reported as governmental activities in the government-wide financial statements. Most of the City's basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash flow in and out, and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called *modified accrual accounting* which provides a short-term spending focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the City's programs. The relationship between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

The City adopts an annual budget for its General Fund, as required by the General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the City, the management of the City, and the decisions of the Board about which services to provide and how to pay for them. It also authorizes the City to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the City complied with the budget ordinance and whether the City succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget as adopted by the board; 2) the final budget as amended by the board; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges.

**Proprietary Funds** - The City has one kind of proprietary fund. *Enterprise Funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for its water and sewer activity. The fund is the same as those functions shown in the business-type activities in the Statement of Net Position and the Statement of Activities.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 25 of this report.

**Other Information** - In addition to the basic financial statements and accompanying notes, this report includes certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found beginning on page 51 of this report.

**Interdependence with Other Entities** - The City depends on financial resources flowing from, or associated with, both the federal government and the State of North Carolina. Because of this dependency, the City is subject to changes in specific flows of intergovernmental revenues based on modifications to federal and State laws and federal and State appropriations. It is also subject to changes in investment earnings and asset values associated with U.S. Treasury Securities because of actions by foreign governments and other holders of publicly held U.S. Treasury Securities.

#### **Government-Wide Financial Analysis**

# City of Saluda's Net Position Figure 2

	Government	tal Activities	Business-typ	pe Activities	Total		
	2021	2020	2021	2020	2021	2020	
	01 414 560	<b>#1.156.252</b>	<b>4</b> 006 0 <b>2</b> 0	<b>#1 100 049</b>	Ф2 221 201	<b>#2.256.415</b>	
Current and other assets	\$1,414,562	\$1,156,373	\$ 906,829	\$1,100,042	\$2,321,391	\$2,256,415	
Capital assets	1,643,769	1,668,003	4,758,736	4,624,263	6,402,505	6,292,266	
Deferred outflows of resources	110,439	119,874	45,016	36,945	155,455	156,819	
Total assets and deferred							
outflows of resources	3,168,770	2,944,250	5,710,581	5,761,250	8,879,351	8,705,500	
Long-term liabilities outstanding	497,362	530,892	2,221,154	2,308,511	2,718,516	2,839,403	
Other liabilities	63,867	46,381	187,732	272,970	251,599	319,351	
Deferred inflows of resources	30,894	19,417	6,008	<u> </u>	36,902	19,417	
Total liabilities and deferred							
inflows of resources	592,123	596,690	2,414,894	2,581,481	3,007,017	3,178,171	
Net position:							
Net investment in capital assets	1,315,899	1,315,696	2,556,889	2,473,369	3,872,788	3,789,065	
Restricted	138,140	208,973		6,530	138,140	215,503	
Unrestricted	1,122,608	822,891	738,798	699,870	1,861,406	1,522,761	
Total net position	\$2,576,647	\$2,347,560	\$3,295,687	\$3,179,769	\$5,872,334	\$5,527,329	
Deferred inflows of resources Total liabilities and deferred inflows of resources  Net position: Net investment in capital assets Restricted Unrestricted	30,894 592,123 1,315,899 138,140 1,122,608	19,417 596,690 1,315,696 208,973 822,891	6,008 2,414,894 2,556,889 738,798	2,581,481 2,473,369 6,530 699,870	36,902 3,007,017 3,872,788 138,140 1,861,406	3,789,065 215,503 1,522,761	

As noted earlier, net position may serve over time as one useful indicator of a government's financial condition. The assets and deferred outflows of the City exceeded liabilities and deferred inflows by \$5,872,334 as of June 30, 2021. The City's net position increased by \$345,005 for the fiscal year ended June 30, 2021. However, the largest portion reflects the City's net investment in capital assets (e.g. land, buildings, machinery, and equipment). The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's net investment in capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities. An additional portion of the City's net position, \$138,140, represents resources that are subject to external restrictions on how they may be used.

Several particular aspects of the City's financial operations positively influenced the total unrestricted governmental net position:

- Continued diligence in the collection of property taxes by maintaining a tax collection percentage of 99.33%. The statewide average in fiscal year 2021 was 98.96%.
- Increased tax revenues of approximately \$46,000 due to the growth of the City and increased sales tax revenues.
- Detail monthly review of transactions and budget comparisons by the City Council.

# City of Saluda's Changes in Net Position Figure 3

Governmental Activitie	Business-type Activity	es Total
2021 2020	2021 2020	2021 2020
Revenues:		
Program revenues:		
Charges for services \$ 135,922 \$ 132,600	5 \$ 960,301 \$ 924,8	44 \$1,096,223 \$1,057,449
Operating grants and		
contributions 92,191 41,24	7	92,191 41,247
General revenues:		
Property taxes 800,466 792,355	3	800,466 792,353
Licenses 2,930 2,29.	5	2,930 2,295
Other taxes 341,502 303,48	5	341,502 303,486
Unrestricted investment		
earnings 875 18,725	9 69	944 18,729
Other <u>36,787</u> 88,655	3 19,099 22,2	<u>04</u> <u>55,886</u> <u>110,857</u>
Total revenues 1,410,673 1,379,36	979,469 947,0	48 2,390,142 2,326,416
Expenses:		
General government 398,039 506,88		398,039 506,888
Public safety 435,600 452,34		435,600 452,346
Transportation 157,644 86,54		157,644 86,542
Environmental protection 118,053 110,43	3	118,053 110,438
Cultural and recreation 80,147 85,47		80,147 85,473
Interest on long-term debt 12,103 13,13.	5	12,103 13,135
Water and sewer	843,551 833,0	<u>40</u> <u>843,551</u> <u>833,040</u>
Total expenses <u>1,201,586</u> <u>1,254,82</u>	<u>843,551</u> <u>833,0</u>	<u>40</u> <u>2,045,137</u> <u>2,087,862</u>
I		
Increase in net position	( 125.010 114.0	00 245 005 220 554
before transfers 209,087 124,54		08 345,005 238,554
Transfers <u>20,000</u>	(20,000)	<u> </u>
Increase in net position 229,087 124,54	5 115,918 114,0	08 345,005 238,554
Net position, beginning <u>2,347,560</u> <u>2,223,01</u>	4 3,179,769 3,065,7	<u>61                                    </u>
Net position, June 30 \$2,576,647 \$2,347,560		

Governmental activities. Governmental activities increased the City's net position by \$229,087, accounting for 66% of the total growth in the net position of the City. The increase in net position was the result of increased revenue generation as well as continued effort to control costs and manage expenditures. City management continued to reduce non-essential programs to a minimum and implemented cost saving strategies across City departments. Certain nonrecurring expenses were either postponed or renegotiated to maintain a healthy net position. Management believes healthy investment in the City will result in additional revenues, adding to the City's net position by investing in capital assets which were largely funded by installment debt.

Increased efforts to maximize tax collections also contributed to the favorable net position. Though many of the City's residents were hit hard by the recession, tax revenue remained steady. City management acknowledges that 2021 was a successful year and plans on improving upon these approaches as a long-term strategy to realize continued fiscal health. Key elements of this stability are continued diligence in tax collections and monitoring expenditures.

**Business-type activities.** Business-type activities increased the City's net position by \$115,918, accounting for 34% of the total growth in the government's net position. A key element of this increase was continued water and sewer services. Water and sewer rates were increased in prior years to raise funds for water and sewer system repairs.

#### **Financial Analysis of City's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing the City's financing requirements.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, the City's fund balance available in the General Fund was \$1,057,792 while total fund balance reached \$1,329,418. The Governing Body of the City has determined that the City should maintain an available fund balance of 26% of the general fund expenditures in case of unforeseen needs or opportunities, in addition to meeting cash flow needs of the City. The City currently has an available fund balance of 88.8% of general fund expenditures, while total fund balance represents 111.7% of the same amount.

At June 30, 2021, the governmental funds reported a combined fund balance of \$1,362,419, with a net increase in fund balance of \$246,098.

General Fund Budgetary Highlights. During the fiscal year, the City revised the budget on several occasions. Generally, budget amendments fall into one of three categories: 1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; 2) amendments made to recognize new funding amounts from external sources, such as federal and State grants; and 3) increases in appropriations that become necessary to maintain services.

There were several reasons the City revised its budget throughout the year. Amendments were made to adjust budgeted revenues to match the actual collections and to adjust budgeted expenditures to cover actual expenditures incurred during the year.

**Proprietary Funds.** The City's proprietary fund provides the same type of information found in the government-wide statements but in more detail. Unrestricted net position of the Water and Sewer Fund at the end of the fiscal year amounted to \$738,798. The total change in net position for the Water and Sewer Fund was \$115,918. The change in net position is the result of continued water and sewer services. Water and sewer rates were increased in prior years to raise funds for water and sewer system repairs.

## **Capital Asset and Debt Administration**

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2021, totals \$6,402,505 (net of accumulated depreciation). These assets include buildings, roads, land, machinery and equipment, park facilities, and vehicles.

Major capital asset transactions during the year include the following:

- Water and sewer improvements of \$2,046,756 financed primarily by the USDA were placed into service.
- Construction began on the new Public Works Shop on Chestnut Street of \$245,546.

# City of Saluda's Capital Assets (net of depreciation) Figure 4

	Governmental Activities			<u>Activities</u>	Business-ty	pe Activities	Total		
	_	2021		2020	2021	2020	2021	2020	
Total	¢.	05.752	Φ	05.753	¢.	¢.	¢ 05.753	¢ 05.752	
Land	2	95,753	Э	95,753	<b>3</b>	\$	\$ 95,753	\$ 95,753	
Construction in progress		38,175		272	256,446	2,056,267	294,621	2,056,539	
Buildings and system		819,218		851,084	4,370,571	2,355,512	5,189,789	3,206,596	
Infrastructure		57,176		59,063			57,176	59,063	
Other improvements		535,360		562,171			535,360	562,171	
Equipment and furniture		68,107		58,287			68,107	58,287	
Vehicles		29,980		41,373	131,719	155,530	161,699	196,903	
Total	\$1	,643,769	\$1	,668,003	<u>\$4,758,736</u>	<u>\$4,567,309</u>	<u>\$6,402,505</u>	\$6,235,312	

Additional information on the City's capital assets can be found in Note 3.A.4 of the Basic Financial Statements.

## City of Saluda's Outstanding Debt

**Long-term debt.** As of June 30, 2021, the City had total debt outstanding of \$2,799,450. The City's long-term debt consisted mainly of revolving loans and pension related debt.

# City of Saluda's Outstanding Debt Figure 5

	Governmental Activities			Activities	Business-typ	oe Activities	Total				
		2021		2021 2020		2020	2021	2020	2021	2020	
B 1: 1	ф	225.050	Φ	252 205	# <b>2 2</b> 01 0 <b>4</b>	Φ <b>2 2 2 2 2 1 5 5</b>	<b>#2.520.515</b>	<b>#</b> 2 (50 5(2			
Revolving loans	\$	327,870	\$	352,307	\$2,201,847	\$2,306,455	\$2,529,717	\$2,658,762			
Compensated absences		24,789		23,743	6,814	4,975	31,603	28,718			
Pension related debt (LGERS)		165,785		168,447	68,989	53,577	234,774	222,024			
Pension related debt (LEO)		3,356		10,833			3,356	10,833			
Total	\$	521,800	\$	555,330	<u>\$2,277,650</u>	<u>\$2,365,007</u>	<u>\$2,799,450</u>	<u>\$2,920,337</u>			

The City's total debt decreased by \$120,887 during the current fiscal year. The key factors in this decrease were scheduled principal repayments and a \$48,112 early repayment on revolving loans.

North Carolina general statutes limit the amount of general obligation debt that a unit of government can issue to 8% of the total assessed value of taxable property located within that government's boundaries. The legal debt margin for the City is \$9,661,846.

Additional information regarding the City's long-term debt can be found in Note 3.B.6 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The following key economic indicators reflect the growth and prosperity of the City:

- Continued diligence in the collection of current taxes.
- Continued effort by the City to limit excess costs.
- Continued enforcement of civil citations and aggressive solicitation of donations and grants to offset certain costs.

#### **Budget Highlights for the Fiscal Year Ending June 30, 2022**

**Governmental Activities**: Budgeted revenues in the General Fund are expected to fall approximately 11% to \$1,270,976. The City has chosen to appropriate \$133,486 of General Fund fund balance in the fiscal year 2022 budget to make up for decreased budgeted revenues. The City has also chosen to add a \$20 Highway Use tax per tagged vehicle to cover paving and resurfacing of roads.

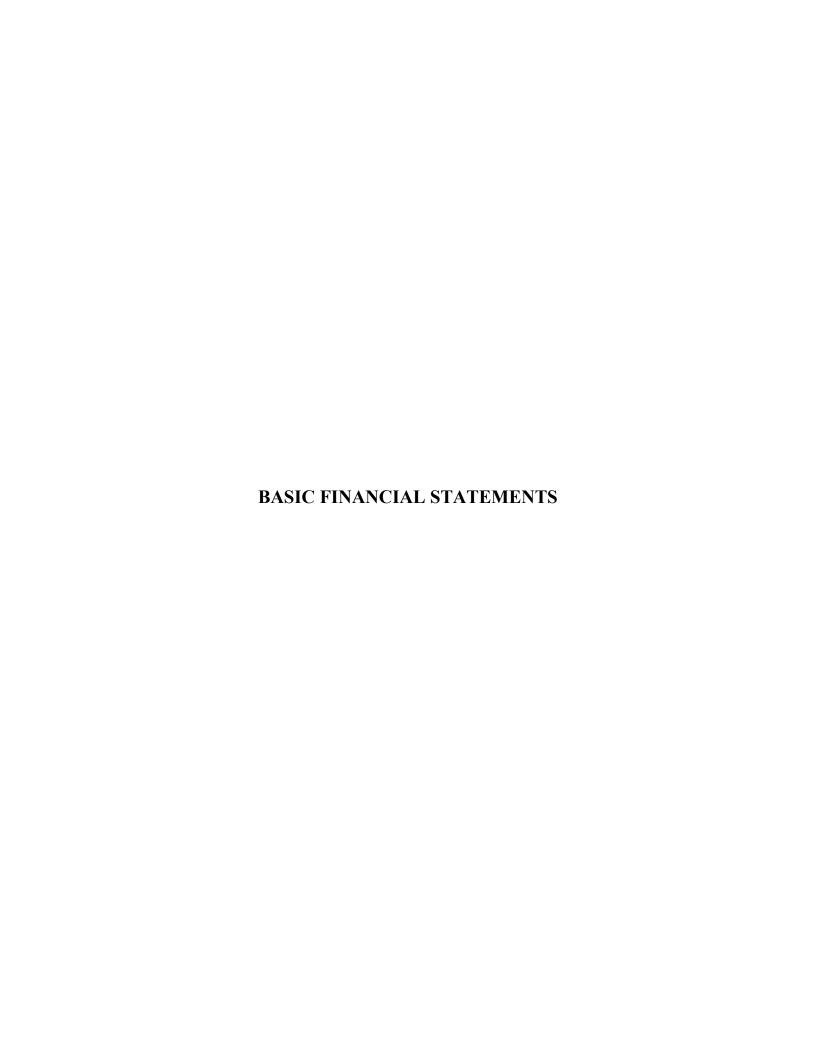
As the City considers future revenue sources, it has determined that a \$0.01 per \$100 increase in the property tax rate will result in significant additional revenues at current values and collection rate.

Budgeted expenditures in the General Fund are expected to rise approximately 18% to \$1,404,462. The largest increments are in public safety and cultural and recreation.

**Business-type Activities**: The water and sewer rates of the City will remain the same in the fiscal year 2022 budget. General operating expenses are expected to increase by 6% to \$918,200 to cover the increased costs of providing services.

#### **Requests for Information**

This report is designed to provide an overview of the City's finances for those with an interest in this area. Questions concerning any of the information found in this report or requests for additional information should be directed to the Finance Officer, City of Saluda, P.O. Box 248, Saluda, North Carolina 28773-0248. One can also call 828-749-2581, visit our website www.cityofsaludanc.com or send an email to saludafinance@cityofsaludanc.com for more information.



Statement of Net Position June 30, 2021

	Primary Government							
	Governmental			isiness-type				
		Activities		Activities		Total		uthority
Assets								
Current assets:	_		_		_		_	
Cash and cash equivalents	\$	1,264,208	\$	670,063	\$	1,934,271	\$	44,530
Taxes receivable (net)		12,214				12,214		
Accounts receivable (net)		121,899		117,884		239,783		
Escrow account receivable				13,354		13,354		
Restricted cash and cash equivalents		16,241		105,528		121,769		
Total current assets		1,414,562		906,829		2,321,391		44,530
Non-current assets:								
Capital assets:								
Land and construction in progress		133,928		256,446		390,374		
Other capital assets, net of								
depreciation		1,509,841		4,502,290		6,012,131		
Total non-current assets		1,643,769		4,758,736		6,402,505		
Total assets	\$	3,058,331	\$	5,665,565	\$	8,723,896	\$	44,530
Deferred outflows of resources	<u>\$</u>	110,439	\$	45,016	\$	155,455	\$	
Liabilities								
Current liabilities:								
Accounts payable and								
accrued expenses	\$	39,429	\$	101,967	\$	141,396	\$	
Customer deposits	*	,	*	29,269	*	29,269	•	
Current portion of long-term				_>,_<>		_>,_=>		
liabilities		24,438		56,496		80,934		
Total current liabilities		63,867		187,732		251,599		
Long-term liabilities:								
Due in more than one year		497,362		2,221,154		2,718,516		
Total liabilities	•	561,229	•	2,408,886	<b>P</b>	2,970,115	•	
Total Haumines	Φ	501,449	Φ	<u> </u>	Φ	4,7/0,113	Φ	
<b>Deferred inflows of resources</b>	\$	30,894	\$	6,008	\$	36,902	\$	

Statement of Net Position (continued) June 30, 2021

	Primary Government							
	Governmental Business-type							
		<u>Activities</u>	Activities		Total			Authority
Net position								
Net investment in capital assets	\$	1,315,899	\$	2,556,889	\$	3,872,788	\$	
Restricted for:								
Stabilization by State Statute		121,899				121,899		
Amphitheatre		565				565		
Centennial		597				597		
Pace Park		8,733				8,733		
Historical Committee		4,850				4,850		
McCreery Park		287				287		
Police		1,209				1,209		
Unrestricted		1,122,608		738,798		1,861,406		44,530
Total net position	\$	2,576,647	\$	3,295,687	\$	5,872,334	\$	44,530

#### Statement of Activities For the Year Ended June 30, 2021

		Program Revenues			Net (Exper	nse) Revenue ar	nd Changes in N	et Position
			Primary Government				ent	
			Operating	Capital		Business-		
		Charges for	Grants and	Grants and	Governmental	type		
Functions/Programs	Expenses	Services	<u>Contributions</u>	<b>Contributions</b>	<u>Activities</u>	Activities	Total	<u>Authority</u>
Primary Government:								
Governmental activities:								
General government	\$ 398,039			\$	\$ (395,389)	\$	\$ (395,389)	\$
Public safety	435,600	1,978	51,098		(382,524)		(382,524)	
Transportation	157,644		40,538		(117,106)		(117,106)	
Environmental protection	118,053	129,494	555		11,996		11,996	
Cultural and recreation	80,147	1,800			(78,347)		(78,347)	
Interest on long-term debt	12,103				(12,103)		(12,103)	
Total governmental								
activities (See Note 1)	1,201,586	135,922	92,191		(973,473)		(973,473)	
Business-type activities:								
Water and sewer	843,551	960,301				116,750	116,750	
Total primary government	<u>\$ 2,045,137</u>	\$ 1,096,223	<u>\$ 92,191</u>	<u>\$</u>	(973,473)	116,750	(856,723)	
Component unit	<u>\$ 24,494</u>	\$	\$ 10,000	\$				(14,494)
	General revenu	ies:						
	Taxes:							
		axes, levied for	general purpose		800,466		800,466	
	Licenses				2,930		2,930	
	Other taxe				341,502		341,502	37,130
		investment ear	nings		875	69	944	3
	Miscellaneo				36,787	19,099	55,886	24
	_	evenues not inc	luding transfers		1,182,560	19,168	1,201,728	37,157
	Transfers				20,000	(20,000)		
	Total genera	l revenues and	transfers		1,202,560	(832)	1,201,728	37,157
	Change in net				229,087	115,918	345,005	22,663
	Net position, b				2,347,560	3,179,769	5,527,329	21,867
	Net position, e	nding			\$ 2,576,647	\$ 3,295,687	<u>\$ 5,872,334</u>	<u>\$ 44,530</u>

The notes to the financial statements are an integral part of this statement.

## Balance Sheet Governmental Funds June 30, 2021

	Major <u>Fund</u> General Fund		Non-Major Fund Capital Reserve Fund	Total Governmental Funds
Assets	Φ.	1 221 227	Φ 22.001	Φ 1.264.200
Cash and cash equivalents	\$	1,231,207	\$ 33,001	\$ 1,264,208
Restricted cash and cash equivalents		16,241		16,241
Receivables, net:		12 21 4		12 21 4
Taxes		12,214		12,214
Accounts	<u>c</u>	121,899	\$ 33,001	121,899
Total assets	<u> 7</u>	1,381,561	\$ 33,001	<u>\$ 1,414,562</u>
Liabilities				
Accounts payable and accrued liabilities	\$	39,429	\$	\$ 39,429
• •				
Deferred inflows of resources				
Property taxes receivable		12,214		12,214
Unavailable revenue		500		500
Total deferred inflows of resources		12,714		12,714
Fund balances				
Restricted:				
Stabilization by State Statute		121,899		121,899
Amphitheatre		565		565
Centennial		597		597
Pace Park		8,733		8,733
Historical Committee		4,850		4,850
McCreery Park		287		287
Police		1,209		1,209
Assigned:				,
Subsequent year's expenditures		133,486		133,486
Unassigned		1,057,792	33,001	1,090,793
Total fund balances	_	1,329,418	33,001	1,362,419
Total liabilities, deferred inflows of				
resources, and fund balances	<u>\$</u>	1,381,561	\$ 33,001	<u>\$ 1,414,562</u>

## Balance Sheet Governmental Funds (continued) June 30, 2021

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:

Total fund balance, Governmental Funds	\$	1,362,419
Capital assets used in governmental activities are not financial resources and therefore are not reported		
in the funds:		
Gross capital assets at historical cost		3,189,031
Accumulated depreciation		(1,545,262)
Deferred outflows of resources related to pensions		
are not reported in the funds		110,439
Deferred inflows of resources related to pensions		
are not reported in the funds		(30,394)
Earned revenues considered deferred inflows		
of resources in fund statements		12,214
Long-term liabilities used in governmental activities are		
not financial uses and there are not reported in the funds:		
Long-term debt included as net position below		(327,870)
Accrued compensated absences		(24,789)
Net pension liability		(165,785)
Total pension liability		(3,356)
Net position of governmental activities	<u>\$</u>	2,576,647

## Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2021

	Major <u>Fund</u>	Non-Major Fund	Total Governmental	
	General	Capital		
	Fund	Reserve Fund	Funds	
Revenues				
Ad valorem taxes	\$ 805,858		\$ 805,858	
Other taxes and licenses	2,930		2,930	
Unrestricted intergovernmental	341,502		341,502	
Restricted intergovernmental	92,191		92,191	
Permits and fees	4,628		4,628	
Sales and services	131,294		131,294	
Investment earnings	874	1	875	
Miscellaneous	37,541		37,541	
Total revenues	1,416,818	1	1,416,819	
Expenditures				
Current:				
General government	385,340		385,340	
Public safety	397,897		397,897	
Transportation	152,197		152,197	
Environmental protection	118,053		118,053	
Cultural and recreation	34,884		34,884	
Debt service:				
Principal	24,437		24,437	
Interest and other charges	12,103		12,103	
Capital outlay	65,810		65,810	
Total expenditures	1,190,721		1,190,721	
Excess of revenues over expenditures	226,097	1	226,098	
Other financing sources (uses)				
Transfers from other funds		33,000	33,000	
Transfers to other funds	(13,000)		(13,000)	
Total other financing sources (uses)	(13,000)	33,000	20,000	
Net change in fund balance	213,097	33,001	246,098	
Fund balance, beginning	1,116,321		1,116,321	
Fund balance, ending	<u>\$ 1,329,418</u>	\$ 33,001	\$ 1,362,419	

Statement of Revenues, Expenditures, and Changes in Fund Balances (continued)
Governmental Funds
For the Year Ended June 30, 2021

Amounts reported for governmental activities in the statement of activities are different because:

Net changes in fund balances - total governmental funds	\$	246,098
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:		
Capital outlay expenditures which were capitalized		65,810
Depreciation expense for governmental assets		(89,295)
Net book value of capital assets sold during the year		(755)
Contributions to the pension plan in the current fiscal year are not		40.612
included on the Statement of Activities		40,612
Benefit payments paid and administrative expense for the LEOSSA		
are not included on the Statement of Activities		8,983
Revenues in the statement of activities that do not provide current		
financial resources are not reported as revenues in the funds:		
Change in unavailable revenue for tax revenues		(5,394)
The repayment of the principal of long-term debt consumes the		
current financial resources of governmental funds. This transaction		
has no effect on net position:		24 427
Principal payments on long-term debt		24,437
Some expenses reported in the statement of activities do not require		
the use of current financial resources and, therefore, are not reported		
as expenditures in governmental funds:		
Compensated absences		(1,046)
Pension expense		(60,363)
al changes in net position of governmental activities	<u>\$</u>	229,087

General Fund Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2021

		Bud	lget		Actua	.1	w H	Variance ith Final Budget- Positive
	<u>Origina</u>	1		Final	Amoun	<u>its</u>	<u>(N</u>	legative)
Revenues								
Ad valorem taxes	\$ 739,0	00	\$	775,000	\$ 805,	858	\$	30,858
Other taxes and licenses	1,0	00		2,000	2,	930		930
Unrestricted intergovernmental	256,0	10		259,134	341,	502		82,368
Restricted intergovernmental	39,9	00		94,478	92,	191		(2,287)
Permits and fees	3,5	00		4,760	4,	628		(132)
Sales and services	120,2	00		121,700	131,	294		9,594
Investment earnings				900		874		(26)
Miscellaneous	29,1	00		40,148	37,	<u>541</u>		(2,607)
Total revenues	1,188,7	10		1,298,120	1,416,	818		118,698
Expenditures								
Current:								
General government	481,4	99		443,649	386,	474		57,175
Public safety	461,1	66		458,124	401,	894		56,230
Transportation	158,2	00		161,145	153,	962		7,183
Environmental protection	113,2	20		118,220	118,	053		167
Cultural and recreation	48,6	90		108,548		798		14,750
Debt service	37,0	00		36,600	36,	540		60
Contingency	25,0			,	ĺ			
Total expenditures	1,324,7			1,326,286	1,190,	721		135,565
Revenues over (under) expenditures	(136,0	65)		(28,166)	226,	097		254,263
Other financing sources (uses) Transfers to other funds	(13,0	<u>00</u> )		(263,000)	(13,	<u>000</u> )		250,000
Fund balance appropriated	149,0	<u>65</u>		291,166				(291,166)
Net change in fund balance	\$		\$		213,	097	\$	213,097
Fund balance, beginning					1,116,	321		
Fund balance, ending					\$ 1,329,	<u>418</u>		

## Statement of Fund Net Position Water and Sewer Fund June 30, 2021

Assets	Major Fund Water and Sewer Fund
Current assets:	
Cash and cash equivalents	\$ 670,063
Accounts receivable (net)	117,884
Escrow account receivable	13,354
Restricted cash and cash equivalents	105,528
Total current assets	906,829
Noncurrent assets:	
Construction in progress	256,446
Capital assets, net of depreciation	4,502,290
Total noncurrent assets	4,758,736
Total assets	<u>\$ 5,665,565</u>
Deferred outflows of resources	<u>\$ 45,016</u>
Liabilities Current liabilities: Accounts payable and accrued liabilities Customer deposits Current portion of notes payable	\$ 101,967 29,269 56,496
Total current liabilities	187,732
Noncurrent liabilities: Net pension liability Compensated absences Noncurrent portion of notes payable Total noncurrent liabilities	68,989 6,814 2,145,351 2,221,154
Total liabilities	\$ 2,408,886
Deferred inflows of resources	\$ 6,008
Net position Net investment in capital assets Unrestricted	\$ 2,556,889 738,798
Total net position	\$ 3,295,687

# Statement of Revenues, Expenses, and Changes in Fund Net Position Water and Sewer Fund For the Year Ended June 30, 2021

	Major Fund Water and Sewer Fund
Operating revenues	0.00.201
Charges for services	\$ 960,301
Other operating revenues	19,099
Total operating revenues	<u>979,400</u>
Operating expenses	
Administration	322,310
Water treatment plant	190,140
Water distribution	139,585
Depreciation	136,931
Total operating expenses	788,966
Operating income	190,434
Nonoperating revenues (expenses)	
Interest income	69
Interest expense	(54,585)
Total nonoperating revenues (expenses)	(54,516)
Net income before transfers	135,918
Transfers to other funds	(20,000)
Change in net position	115,918
Total net position, beginning	3,179,769
Total net position, ending	<u>\$ 3,295,687</u>

## Statement of Cash Flows Water and Sewer Fund For the Year Ended June 30, 2021

	Major Fund
	Water and
	Sewer Fund
Cash flows from operating activities	
Cash received from customers	\$ 979,407
Cash paid for goods and services	(488,438)
Cash paid to employees for services	(191,972)
Customer deposits received, net	1,925
Net cash provided by operating activities	300,922
Cash flows from noncapital financing activities	
Transfers to other funds	(20,000)
Cash flows from capital and related financing activities	
Acquisition and construction of capital assets	(328,358)
Principal paid on long-term debt	(150,601)
Interest paid on long-term debt	(54,585)
Net cash used by capital and related financing activities	(533,544)
Cash flows from investing activities	
Interest and dividends	69
interest and dividends	
Net decrease in cash and equivalents	(252,553)
	1.020.144
Cash and equivalents, beginning	1,028,144
Cash and equivalents, ending	\$ 775,591
	<del></del>
Reconciliation of operating income to net cash	
provided by operating activities	
Operating income	\$ 190,434
Adjustments to reconcile operating income	
to net cash provided by operating activities:	
Depreciation	136,931
Change in escrow account	43,600
Change in assets and liabilities:	
Decrease in accounts receivable	7
Decrease in accounts payable and accrued liabilities	(87,163)
Increase in customer deposits	1,925
Increase in accrued compensated absences	1,839
Increase in net pension liability	15,412
Increase in deferred outflows of resources	(8,071)
Increase in deferred inflows of resources	6,008
Net cash provided by operating activities	<u>\$ 300,922</u>

Notes to the Financial Statements For the Fiscal Year Ended June 30, 2021

#### **Note 1 - Summary of Significant Accounting Policies**

The accounting policies of City of Saluda, North Carolina (the City) and its discretely presented component unit conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant accounting policies:

#### A. Reporting Entity

The City is a municipal corporation that is governed by an elected mayor and a four-member council. As required by generally accepted accounting principles, these financial statements present the City and its component unit, a legally separate entity for which the City is financially accountable. The discretely presented component unit presented below is reported in a separate column in the financial statements in order to emphasize that it is legally separate from the City.

#### Saluda District D Tourism Development Authority

In August 2017, the Saluda District D Tourism Development Authority (the Authority) was legislatively enacted to promote travel and tourism in the City. The Authority is authorized to levy an occupancy tax of up to 3%, of which 2/3 must be used to promote travel and tourism and the remainder can be used for tourism-related expenditures. The members of the Authority are appointed by the City. The Authority, which has a June 30 year-end, is presented as if it were a proprietary fund (discrete presentation).

#### B. Basis of Presentation

Government-wide Statements: The statement of net position and the statement of activities display information about the primary government and its component unit. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a specific function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a specific program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the City's funds. Separate statements for each fund category - governmental and proprietary - are presented. The City has no fiduciary funds to report. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies, result from non-exchange transactions. Other non-operating revenues are ancillary activities such as investment earnings.

The City reports the following major governmental fund:

General Fund. The General Fund is the general operating fund of the City. The General Fund accounts for all financial resources except those that are required to be accounted for in another fund. The primary revenue sources are ad valorem taxes, State grants, and various other taxes and licenses. The primary expenditures are for public safety, street maintenance and construction, and sanitation services.

The City reports the following non-major governmental fund:

**Capital Reserve Fund**. The Capital Reserve Fund is used to account for monies saved for future capital expenditures.

The City reports the following major enterprise fund:

Water and Sewer Fund. This fund is used to account for the City's water and sewer operations. A Water and Sewer Capital Projects Fund has been consolidated into the Water and Sewer Fund for financial reporting purposes. The budgetary comparison for the Water and Sewer Capital Projects Fund has been included in the supplemental information.

#### C. Measurement Focus and Basis of Accounting

In accordance with North Carolina General Statutes, all funds of the City are maintained during the year using the modified accrual basis of accounting.

Government-wide and Proprietary Fund Financial Statements. The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, and donations.

On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City enterprise fund are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the water and sewer system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The City considers all revenues available if they are collected within 90 days after year-end, except for property taxes. Ad valorem taxes receivable are not accrued as revenue because the amount is not susceptible to accrual. At June 30, taxes receivable for property other than motor vehicles are materially past due and are not considered to be an available resource to finance the operations of the current year. Also, as of September 1, 2013, State law altered the procedures for the assessment and collection of property taxes on registered motor vehicles in North Carolina. Effective with this change in the law, the State of North Carolina is responsible for billing and collecting the property taxes on registered motor vehicles on behalf of all municipalities and special tax districts. Property taxes are due when vehicles are registered. The billed taxes are applicable to the fiscal year in which they are received. Uncollected taxes that were billed in periods prior to September 1, 2013 and for limited registration plates are shown as a receivable in these financial statements and are offset by deferred inflows of resources.

Sales taxes and certain intergovernmental revenues, such as the utilities franchise tax, collected and held by the State at year-end on behalf of the City are recognized as revenue. Sales taxes are considered a shared revenue for the City of Saluda because the tax is levied by Polk and Henderson Counties and then remitted to and distributed by the State. Most intergovernmental revenues and sales and services are not susceptible to accrual because generally they are not measurable until received in cash. All taxes, including those dedicated for specific purposes are reported as general revenues rather than program revenues.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then general revenues.

#### D. Budgetary Data

The City's budgets are adopted as required by the North Carolina General Statutes. An annual budget is adopted for the General Fund and the Water and Sewer Fund. All annual appropriations lapse at the fiscal year-end. Project ordinances are adopted for the Water and Sewer Capital Projects Fund. The Water and Sewer Capital projects fund is consolidated with the Water and Sewer Fund for reporting purposes. All budgets are prepared using the modified accrual basis of accounting. Expenditures may not legally exceed appropriations at the functional level for all annually budgeted funds and at the project level for the multi-year funds. All amendments must be approved by the governing board and the Board must adopt an interim budget that covers that time until the annual ordinances can be adopted.

#### E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Fund Equity

#### 1. <u>Deposits and Investments</u>

All deposits of the City and the Authority are made in board-designated official depositories and are secured as required by State law [G.S. 159-31]. The City and the Authority may designate, as an official depository, any bank or savings association whose principal office is located in North Carolina. Also, the City and the Authority may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts, and certificates of deposit.

State law [G.S. 159-30(c)] authorizes the City and the Authority to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States, obligations of the State of North Carolina, bonds and notes of any North Carolina local government or public authority, obligations of certain non-guaranteed federal agencies, certain high quality issues of commercial paper and bankers' acceptances, and the North Carolina Capital Management Trust (NCCMT). The City's and the Authority's investments are reported at fair value. The NCCMT Government Portfolio, a SEC-registered (2a-7) money market mutual fund is measured at fair value. Because the NCCMT Government Portfolio has a weighted average maturity of less than 90 days, it is presented as an investment with a maturity of less than 6 months.

In accordance with State law, the City has invested in securities which are callable, and which provide for periodic interest rate increases in specific increments until maturity. These investments are reported at fair value as determined by quoted market prices.

#### 2. Cash and Cash Equivalents

The City pools money from several funds to facilitate disbursement and investment and to maximize investment income and considers all cash and investments to be cash and cash equivalents. The Authority considers all highly liquid investments (included restricted assets) with a maturity of three months or less when purchased to be cash and cash equivalents.

#### 3. Restricted Assets

Customer deposits held by the City before any services are supplied are restricted to the service for which the deposit was collected.

# City of Saluda Restricted Cash

City of Saluda Restricted Cash		
Governmental activities:		
General Fund:		
Amphitheatre	\$	565
Centennial		597
Pace Park		8,733
Historical Committee		4,850
McCreery Park		287
Police		1,209
Total governmental activities		16,241
Business-type activities:		
Water and sewer fund:		
Customer deposits		29,269
USDA debt service reserve		19,393
USDA short lived asset reserve		56,866
Total business-type activities:		105,528
Total restricted cash	<u>\$</u>	121,769

#### 4. Ad Valorem Taxes Receivable

In accordance with State law [G.S. 105-347 and G.S. 159-13(a)], the City levies ad valorem taxes on property other than motor vehicles on July 1<sup>st</sup>, the beginning of the fiscal year. The taxes are due on September 1<sup>st</sup> (lien date); however, interest does not accrue until the following January 6<sup>th</sup>. These taxes are based on the assessed values as of January 1, 2020. As allowed by State law, the City has established a schedule of discounts that apply to taxes that are paid prior to the due date. In the City's General Fund, ad valorem tax revenues are reported net of such discounts.

#### 5. Allowances for Doubtful Accounts

All receivables that historically experience uncollectible accounts are shown net of an allowance for doubtful accounts. This amount is estimated by analyzing the percentage of receivables that were written off in prior years.

#### 6. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements and expensed as the items are used.

#### 7. Capital Assets

Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Donated capital assets received prior to June 30, 2015, are recorded at their estimated fair value at the date of donation. Donated capital assets received after June 30, 2015, are recorded at acquisition value. All other purchased or constructed assets are reported at cost or estimated historical cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives
Buildings	40
Infrastructure	50
Plant and distribution system	10-50
Other Improvements	5-40
Equipment and furniture	5-10
Vehicles	5

#### 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The City has one item that meets this criterion, pension deferrals for the 2021 fiscal year. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflows of Resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The City has several items that meet the criterion for this category - property taxes receivable, deposits made in advance, and pension deferrals.

#### 9. <u>Long-Term Obligations</u>

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

#### 10. Compensated Absences

The vacation policy of the City provides for the accumulation of up to thirty days earned vacation leave with such leave being fully vested when earned. For the City's government-wide and proprietary funds, an expense and a liability for compensated absences and the salary related payments are recorded as the leave is earned. The City has assumed a first-in, first-out method of using accumulated compensated time. The portion of that time that is estimated to be used in the next fiscal year has been designated as a current liability in the government-wide financial statements.

The City's sick leave policy provides for an unlimited accumulation of earned sick leave. Sick leave does not vest, but any unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Since the City does not have any obligation for the accumulated sick leave until it is actually taken, no accrual for sick leave has been made.

#### 11. Net Position/Fund Balances

#### Net Position

Net position in government-wide and proprietary fund financial statements are classified as net investment in capital assets, restricted, and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.

#### Fund Balances

In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent.

The governmental fund types classify fund balances as follows:

Nonspendable Fund Balance - This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance - This classification includes amounts that are restricted to specific purposes externally imposed by creditors or imposed by law.

Restricted for Stabilization by State statute - North Carolina G.S. 159-8 prohibits units of government from budgeting or spending a portion of their fund balance. This is one of several statutes enacted by the North Carolina State Legislature in the 1930's that were designed to improve and maintain the fiscal health of local government units. Restricted by State statute (RSS), is calculated at the end of each fiscal year for all annually budgeted funds. The calculation in G.S. 159-8(a) provides a formula for determining what portion of fund balance is available for appropriation. The amount of fund balance not available for appropriation is what is known as "restricted by State statute." Appropriated fund balance in any fund shall not exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenues arising from cash receipts, as those figures stand at the close of the fiscal year next preceding the budget. Per GASB guidance, RSS is considered a resource upon which a restriction is "imposed by law through constitutional provisions or enabling legislation." RSS is reduced by inventories and prepaids as they are classified as non-spendable. Outstanding Encumbrances are included within RSS. RSS is included as a component of Restricted Net position and Restricted fund balance on the face of the balance sheet.

Restricted for Amphitheatre - portion of fund balance that is restricted by contributors for construction of an Amphitheatre.

Restricted for Centennial - portion of fund balance that is restricted by contributors for the 150<sup>th</sup> anniversary celebration of the City.

Restricted for Pace Park - portion of fund balance that is restricted by contributors for improvements to Pace Park.

Restricted for Historical Committee - portion of fund balance that is restricted by contributors for activities of the Historical Committee.

Restricted for McCreery Park - portion of fund balance that is restricted by contributors for improvements to McCreery Park.

Restricted for Police - the portion of fund balance that represents unspent drug forfeiture funds received from the North Carolina Department of Revenue.

Committed Fund Balance - portion of fund balance that can only be used for specific purposes imposed by majority vote by quorum of City of Saluda's governing body (highest level of decision-making authority). The governing body can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Assigned Fund Balance - portion of fund balance that the City intends to use for specific purposes.

Subsequent year's expenditures - portion of fund balance that is appropriated in the next year's budget that is not already classified in restricted or committed. The governing body approves the appropriation.

Unassigned fund balance - portion of fund balance that has not been restricted, committed, or assigned to specific purposes or other funds.

The City of Saluda has a revenue spending policy that provides guidance for programs with multiple revenue sources. The Finance Officer will use resources in the following hierarchy: bond proceeds, federal funds, State funds, local non-City funds, City funds. For purposes of fund balance classification expenditures are to be spent from restricted fund balance first, followed inorder by committed fund balance, assigned fund balance, and lastly unassigned fund balance. The Finance Officer has the authority to deviate from this policy if it is in the best interest of the City.

The City of Saluda has also adopted a minimum fund balance policy for the general fund which instructs management to conduct the business of the City in such a manner that available fund balance is at least equal to or greater than 26% of budgeted expenditures. Any portion of the general fund balances in excess of 26% of budgeted expenditures may be appropriated for one-time expenditures and may not be used for any purpose that would obligate the City in a future budget.

#### 12. <u>Defined Benefit Cost-Sharing Plans</u>

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Local Governmental Employees' Retirement System (LGERS) and additions to/deductions from LGERS' fiduciary net position have been determined on the same basis as they are reported by LGERS. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The City's employer contributions are recognized when due and the City has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of LGERS. Investments are reported at fair value.

#### Note 2 - Stewardship, Compliance, and Accountability

The City does not have any instances of stewardship, compliance, or accountability violations to report for the fiscal year ended June 30, 2021.

#### **Note 3 - Detail Notes on All Funds**

#### A. Assets

#### 1. Deposits

All the deposits of the City and the Authority are either insured or collateralized by using one of two methods. Under the Dedicated Method, all deposits that exceed federal depository insurance coverage level are collateralized with securities held by the City's or the Authority's agent in these units' names. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer's agent in the name of the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the City and the Authority, these deposits are considered to be held by the City's and the Authority's agents in the entities' names. The amount of the pledged collateral is based on an approved averaging method for non-interest-bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the City, the Authority, or the escrow agent. Because of the inability to measure the exact amounts of collateral pledged for the City and the Authority under the Pooling Method, the potential exists for under-collateralization. This risk may increase in periods of high cash flows. However, the State Treasurer of North Carolina enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method. The City has no formal policy regarding custodial credit risk for deposits but relies on the State Treasurer to enforce standards of minimum capitalization for all pooling method financial institutions and to monitor them for compliance. The City complies with the provisions of G.S. 159-31 when designating official depositories and verifying that deposits are properly secured. The Authority has no formal policy regarding custodial credit risk for deposits.

At June 30, 2021, the City's deposits had a carrying amount of \$456,118 and a bank balance of \$564,757. Of the bank balance, \$250,000 was covered by federal depository insurance and the remainder was covered by collateral held under the Pooling Method. The carrying amount of deposits for the Authority was \$27,378 and the bank balance was \$32,267. All of the bank balance was covered by federal depository insurance. At June 30, 2021, the City's petty cash fund totaled \$200.

#### 2. Investments

At June 30, 2021, the City had \$1,616,873 invested with the North Carolina Capital Management Trust's Government Portfolio which carried a credit rating of AAAm by Standard and Poor's. The City has no policy regarding credit risk.

#### 3. Receivables - Allowances for Doubtful Accounts

The amount of taxes receivable presented in the Balance Sheet and the Statement of Net Position includes no penalties levied and outstanding. The amounts presented in the Balance Sheet and the Statement of Net Position for the year ended June 30, 2021 are net of the following allowance for doubtful accounts:

General Fund - Taxes receivable

\$ 800

#### 4. Capital Assets

#### **Primary Government**

Capital asset activity for the governmental activities of the Primary Government for the year ended June 30, 2021, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 95,753	\$	\$	\$ 95,753
Construction in progress	272	37,903		38,175
Total capital assets not				
being depreciated	96,025	37,903		133,928
Capital assets being depreciated:				
Buildings	1,319,024	3,105		1,322,129
Infrastructure	61,197			61,197
Other improvements	1,299,676			1,299,676
Equipment and furniture	198,819	24,802	8,917	214,704
Vehicles	181,567		24,170	157,397
Total capital assets being				
depreciated	3,060,283	27,907	33,087	3,055,103
Less accumulated depreciation for:				
Buildings	467,940	34,971		502,911
Infrastructure	2,134	1,887		4,021
Other improvements	737,505	26,811		764,316
Equipment and furniture	140,532	14,233	8,168	146,597
Vehicles	140,194	11,393	24,170	127,417
Total accumulated depreciation	1,488,305	<u>\$ 89,295</u>	\$ 32,338	1,545,262
Total capital assets being				
depreciated, net	1,571,978			1,509,841
Governmental activities				
capital assets, net	\$ 1,668,003			<u>\$ 1,643,769</u>

Depreciation expense was charged to functions or programs of the primary government as follows:

General government	\$ 21,830
Public safety	16,755
Transportation	5,447
Cultural and recreation	 45,263
Total depreciation expense	\$ 89,295

Capital asset activity for the business-type activities of the Primary Government for the year ended June 30, 2021, was as follows:

	Beginning Balances	 Increases	I	Decreases	 Ending Balances
Business-type activities: Capital assets not being depreciated: Construction in progress	\$ 2,056,267	\$ 256,446	\$	2,056,267	\$ 256,446
Capital assets being depreciated: Plant and distribution system Vehicles and equipment	 3,485,900 472,025	 2,112,513 15,666			 5,598,413 487,691
Total capital assets being depreciated	 3,957,925	 2,128,179			 6,086,104
Less accumulated depreciation for: Plant and distribution system Vehicles and equipment Total accumulated depreciation	1,130,388 316,495 1,446,883	\$ 97,454 39,477 136,931	\$		 1,227,842 355,972 1,583,814
Total capital assets being depreciated, net	 2,511,042				 4,502,290
Business-type activities capital assets, net	\$ 4,567,309				\$ 4,758,736

#### **Construction commitments**

The City has one active construction projects as of June 30, 2021. At year end, the City's commitment with contractors is as follows:

Chestnut street Public Works Building

\$ 141,758

- B. Liabilities
- 1. Pension Plan Obligations
- a. Local Governmental Employees' Retirement System

Plan Description. The City is a participating employer in the statewide Local Governmental Employees' Retirement System (LGERS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Carolina. LGERS membership is comprised of general employees and local law enforcement officers (LEOs) of participating local government entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members - nine appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Annual Comprehensive Financial Report for the State of North Carolina. The State's Annual Comprehensive Financial Report includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, by calling (919) 981-5454, or at www.osc.nc.gov.

Benefits Provided. LGERS provides retirement and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or at any age with 30 years of creditable service. Plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters). Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age (15 years of creditable service for firefighters or rescue squad members who are killed in the line of duty) or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Increases are contingent upon actuarial gains of the plan.

LGERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer, or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer. Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age, or have completed 15 years of service as a LEO and have reached age 50, or have completed 5 years of creditable service as a LEO and have reached age 55, or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

Contributions. Contribution provisions are established by General Statute 128-30 and may be amended only by the North Carolina General Assembly. City employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the LGERS Board of Trustees. The City's contractually required contribution rate for the year ended June 30, 2021, was 10.90% of compensation for law enforcement officers and 10.15% for general employees, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the City were \$51,176 for the year ended June 30, 2021.

Refunds of Contributions. City employees who have terminated service as a contributing member of LGERS, may file an application for a refund of their contributions. By State law, refunds to members with at least five years of service include 4% interest. State law requires a 60-day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions or any other benefit provided by LGERS.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the City reported a liability of \$234,774 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019. The total pension liability was then rolled forward to the measurement date of June 30, 2020, utilizing updated procedures incorporating the actuarial assumptions. The City's proportion of the net pension liability was based on a projection of the City's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating LGERS employers, actuarially determined. At June 30, 2020 (measurement date), the City's proportion was 0.00657%, which was a decrease of 0.00156% from its proportion measured as of June 30, 2019.

For the year ended June 30, 2021, the City recognized pension expense of \$84,257. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
	of F	Resources	of Re	esources
Differences between expected and actual experience	\$	29,648	\$	
Changes of assumptions		17,472		
Net difference between projected and actual earnings on				
pension plan investments		33,038		
Changes in proportion and differences between City				
contributions and proportionate share of contributions		21,858		20,447
City contributions subsequent to the measurement date		51,176		
Total	\$	153,192	\$	20,447

\$51,176 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2022	\$ 25,395
2023	30,678
2024	15,717
2025	9,778
2026	
Thereafter	

Actuarial Assumptions. The total pension liability in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.0 percent
Salary increases	3.50 to 8.10 percent, including inflation and
	productivity factor
Investment rate of return	7.00 percent, net of pension plan investment
	expense, including inflation

The Plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2019 valuation were based on the results of an actuarial experience study for the period January 1, 2010, through December 31, 2014.

Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2020, are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Fixed Income	29.0%	1.4%
Global Equity	42.0%	5.3%
Real Estate	8.0%	4.3%
Alternatives	8.0%	8.9%
Credit	7.0%	6.0%
Inflation Protection	6.0%	4.0%
Total	100%	

This information above is based on 30-year expectations developed with the consulting actuary for the 2019 asset, liability, and investment policy study for the North Carolina Retirement Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 3.00%. All rates of return and inflation are annualized.

Discount rate. The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate. The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the City's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate:

		1%	Ι	Discount		1%
	Ι	Decrease		Rate	Iı	ncrease
	(	(6.00%)	(	(7.00%)	(3	8.00%)
Saluda's proportionate share of						
the net pension liability (asset)	\$	476,331	\$	234,774	\$	34,023

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report for the State of North Carolina.

#### b. <u>Law Enforcement Officers Special Separation Allowance</u>

#### (1) Plan Description

The City administers a public employee retirement system (the *Separation Allowance*), a single-employer defined benefit pension plan that provides retirement benefits to the City's qualified sworn law enforcement officers under the age of 62 who have completed at least 30 years of creditable service or have attained 55 years of age and have completed 5 or more years of creditable service. The Separation Allowance is equal to 0.85 percent of the annual equivalent of the base rate of compensation most recently applicable to the officer for each year of creditable service. The retirement benefits are not subject to any increases in salary or retirement allowances that may be authorized by the General Assembly. Article 12D of G.S. Chapter 143 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly.

All full-time City law enforcement officers are covered by the Separation Allowance. At December 31, 2019, the valuation date, the Separation Allowance's membership consisted of:

Retirees receiving benefits	-
Terminated plan members entitled to but not yet receiving benefits	-
Active plan members	2
Total	2

#### (2) Summary of Significant Accounting Policies

Basis of Accounting. The City has chosen to fund the Separation Allowance on a pay as you go basis. Pension expenditures are made from the General Fund, which is maintained on the modified accrual basis of accounting. Benefits are recognized when due and payable in accordance with the terms of the plan.

The Separation Allowance has no assets accumulated in a trust that meets the criteria which are outlined in GASB Statement 73.

#### (3) Actuarial Assumptions

The entry age actuarial cost method was used in the December 31, 2019 valuation. The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.5 percent

Salary increases 3.25 to 7.75 percent, including inflation and

productivity factor

Discount rate 1.93 percent

The discount rate is based on the yield of the S&P Municipal Bond 20-year High Grade Rate Index as of December 31, 2019.

Mortality rates are based on the RP-2000 Mortality tables with adjustments for mortality improvements based on Scale AA.

#### (4) Contributions

The City is required by Article 12D of G.S. Chapter 143 to provide these retirement benefits and has chosen to fund the amounts necessary to cover the benefits earned on a pay as you go basis through appropriations made in the General Fund operating budget. There were no contributions made by employees. The City's obligation to contribute to this plan is established and may be amended by the North Carolina General Assembly. Administration costs of the Separation Allowance are financed through investment earnings. No benefits came due for the reporting period.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the City reported a total pension liability of \$3,356. The total pension liability was measured as of December 31, 2020 based on a December 31, 2019 actuarial valuation. The total pension liability was then rolled forward to the measurement date of December 31, 2020 utilizing updated procedures incorporating the actuarial assumptions. For the year ended June 30, 2021, the City recognized pension expense (benefit) of (\$8,983).

	Deferred Outflows		Deferred Inflows	
	of R	esources	of I	Resources
Differences between expected and actual experience	\$	1,790	\$	15,586
Changes of assumptions	<u> </u>	473		369
Total	\$	2,263	\$	15,955

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2022	\$ (9,400)
2023	(3,157)
2024	(1,135)
2025	
2026	
Thereafter	

Sensitivity of the City's total pension liability to changes in the discount rate. The following presents the City's total pension liability calculated using the discount rate of 1.93 percent, as well as what the City's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (0.93 percent) or 1-percentage-point higher (2.93 percent) than the current rate:

		1%	Di	scount		1%	
	De	crease		Rate	In	crease	
	(0	.93%)	(1	.93%)	(2.93%)		
Total pension liability	\$	3,392	\$	3,356	\$	3,320	

### Schedule of Changes in Total Pension Liability Law Enforcement Officers' Special Separation Allowance

	 2021
Beginning balance	\$ 10,833
Service cost	1,583
Interest on the total pension liability	353
Difference between expected and actual experience	(9,264)
Changes of assumptions or other inputs	 (149)
Ending balance of the total pension liability	\$ 3,356

The plan currently uses mortality tables that vary by age, and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2019 valuation were based on the results of an actuarial experience study for the period January 1, 2010 through December 31, 2014.

# Total Expense, Liabilities, and Deferred Outflows and Inflows of Resources Related to Pensions

Following is information related to the proportionate share and pension expense for all pension plans:

1	LGERS	LEOSSA	Total
Pension expense (benefit)	\$ 84,257	\$ (\$8,983) \$	75,274
Pension liability	234,774	3,356	238,130
Proportionate share of the net pension liability	0.00657%	n/a	
Deferred outflows of resources:			
Difference between expected and actual			
experience	29,648	1,790	31,438
Change of assumptions	17,472	473	17,945
Net difference between projected and actual			
earnings on plan investments	33,038		33,038
Changes in proportion and differences			
between contributions and proportionate			
share of contributions	21,858		21,858
Benefit payments paid subsequent to the			
measurement date	51,176		51,176
Deferred inflows of resources:			
Differences between expected and actual			
experience		15,586	15,586
Changes of assumptions		369	369
Changes in proportion and differences			
between contributions and proportionate			
share of contributions	20,447		20,447

# c. <u>Supplemental Retirement Income Plan for Law Enforcement Officers and General Employees</u>

Plan Description. The City contributes to the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to law enforcement officers employed by the City. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. The Supplemental Retirement Income Plan for Law Enforcement Officers is included in the Annual Comprehensive Financial Report for the State of North Carolina. The State's Annual Comprehensive Financial Report includes the pension trust fund financial statements for the Internal Revenue Code Section 401(k) plan that includes the Supplemental Retirement Income Plan for Law Enforcement Officers. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or by calling (919) 981-5454.

Funding Policy. Article 12E of G.S. Chapter 143 requires the City to contribute each month an amount equal to five percent of each officer's salary, and all amounts contributed are vested immediately. The law enforcement officers may also make voluntary contributions to the plan.

The City made contributions of \$7,668 for the reporting year. No amounts were forfeited.

The City has extended a similar benefit to general employees. The City made contributions of \$8,268 for the reporting year for general employees. No amounts were forfeited.

#### 2. Other Employment Benefits

The City has elected to provide death benefits to employees through the Death Benefit Plan for members of the Local Governmental Employees' Retirement System (Death Benefit Plan), a multiple-employer, State-administered, cost-sharing plan funded on a one-year term cost basis. The beneficiaries of those employees who die in active service after one year of contributing membership in the System, or who die within 180 days after retirement or termination of service and have at least one year of contributing membership service in the System at the time of death are eligible for death benefits. Lump sum death benefit payments to beneficiaries are equal to the employee's 12 highest months' salary in a row during the 24 months prior to the employee's death, but the benefit may not exceed \$50,000 or be less than \$25,000. Because all death benefit payments are made from the Death Benefit Plan and not by the City, the City does not determine the number of eligible participants. The City has no liability beyond the payment of monthly contributions. The contributions to the Death Benefit Plan cannot be separated between the postemployment benefit amount and the other benefit amount. Contributions are determined as a percentage of monthly payroll based upon rates established annually by the State. Separate rates are set for employees not engaged in law enforcement and for law enforcement officers. The City considers these contributions to be immaterial.

#### 3. Deferred Outflows and Inflows of Resources

Deferred outflows of resources reported on the Statement of Net Position is comprised of the following:

Source	Amount			
Contributions to pension plan in current fiscal year	\$	51,176		
Differences between expected and actual experience		31,438		
Changes of assumptions		17,945		
Net difference between projected and actual		33,038		
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		21,858		
Total	<u>\$</u>	155,455		

Deferred inflows of resources at year-end is comprised of the following:

	State	ement of	Gen	eral Fund
	Net	Position	Bala	nce Sheet
Deposits made in advance (General Fund)	\$	500	\$	500
Taxes receivable, net (General Fund)				12,214
Differences between expected and actual experience		15,586		
Changes in assumptions		369		
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		20,447		
Total	\$	36,902	\$	12,714

#### 4. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City participates in three self-funded risk-financing pools administered by the North Carolina League of Municipalities. Through these pools, the City obtains general liability and auto liability coverage of \$1 million per occurrence, property coverage up to the total insured values of the property policy, workers' compensation coverage up to statutory limits, and employee health coverage. The liability and property exposures are reinsured through commercial carriers for claims in excess of retentions as selected by the Board of Trustees each year. Excess insurance coverage is purchased by the Board of Trustees to protect against large workers' compensation claims that exceed certain dollar cost levels. Medical stop loss insurance is purchased by the Board of Trustees to protect against large medical claims that exceed certain dollar cost levels. Specific information on the limits of the reinsurance, excess and stop loss policies purchased by the Board of Trustees can be obtained by contacting the Risk Management Services Department of the NC League of Municipalities. The pools are audited annually by certified public accountants, and the audited financial statements are available to the City upon request.

The City carries commercial coverage for all other risks of loss excluding flood insurance. There have been no significant reductions in insurance coverage from the prior year, and settled claims have not exceeded coverage in any of the past three fiscal years.

The City does not carry flood insurance. The city does not believe it is necessary to obtain coverage as no portion of the City has been mapped and designated as an "A" area (an area close to a river, lake, or stream) by the Federal Emergency Management Agency.

In accordance with G.S. 159-29, the City's employees that have access to \$100 or more at any given time of the City's funds are performance bonded through a commercial surety bond. The finance officer is individually bonded for \$50,000. The tax collector is bonded for \$10,000. The remaining employees that have access to funds are bonded under a blanket bond for \$20,000.

#### 5. Claims, Judgments, and Contingent Liabilities

The City is periodically involved in legal actions and claims arising in the normal course of operations. The ultimate resolution of these actions is not expected to have a material adverse effect upon the financial position of the City.

#### 6. <u>Long-term Obligations</u>

#### a. Revolving Loans

In March 2008, the City entered into an agreement with the Town of Columbus and the Town of Tryon for the funding, design, and construction of a water infrastructure project. The project consists of construction of a water line between Saluda and Tryon, installation of a booster pump and valve in the existing line between Columbus and Tryon, and the rehabilitation by Tryon of its mountain water system intake. In June 30, 2014, the City was allocated its share of a NC Revolving Loan debt that was received by the Town of Tryon. The City's portion of this debt totaled \$469,918. The loan has a term of twenty years at an annual interest rate of 2.5%. Because the loan was used to construct facilities utilized in the operation of the water and sewer system and is being retired by its resources, it has been reported as long-term obligation of the Water and Sewer Fund.

In October 2014, the City obtained loan assistance in the amount of \$488,750 to fund the renovation of City Hall. The loan has a term of twenty years at an annual interest rate of 3.5%. Because the loan was used to renovate assets utilized by the general government, it has been reported as a long-term obligation on the Statement of Net Position of Governmental Activities.

In April 2020, the City obtained a loan from the USDA in the amount of \$2,081,000 to fund the renovation of water lines. The loan has a term of thirty-nine years at an annual interest rate of 2.375%. Because the loan was used for water line repairs and is being retired by its resources, it has been reported as long-term obligation of the Water and Sewer Fund.

Note 3 - Detail Notes on All Funds (continued)

Annual debt service requirements to maturity for revolving loans are as follows:

Years Ending	(	Government	tal .	<u>Activities</u>	 Business-type Activities					
June 30	F	Principal		Interest	Principal		Interest			
2022	\$	24,438	\$	11,238	\$ 56,496	\$	52,587			
2023		24,438		10,371	57,496		51,217			
2024		24,438		9,529	58,496		49,822			
2025		24,438		8,636	59,496		48,402			
2026		24,438		7,769	59,496		46,960			
2027-2031		122,188		25,855	312,479		212,690			
2032-2036		83,492		5,194	221,000		179,442			
2037-2041					246,000		152,105			
2042-2046					280,000		121,231			
2047-2051					313,000		86,532			
2052-2056					325,888		48,614			
2057-2061					212,000		10,141			
	\$	327,870	\$	78,592	\$ 2,201,847	\$	1,059,743			

# b. Changes in Long-term Liabilities

Compensated absences for governmental activities have typically been liquidated in the General Fund.

					Current		
	Beginning			Ending	Portion		
	Balance	Increases	Decreases	Balance	of Balance		
Governmental activities:							
Revolving loan	\$ 352,307	\$	\$ 24,437	\$ 327,870	\$ 24,438		
Compensated absences	23,743	23,102	22,056	24,789			
Net pension liability (LGERS)	168,447		2,662	165,785			
Total pension liability (LEO)	10,833		7,477	3,356			
Governmental activities							
long-term liabilities	<u>\$ 555,330</u>	<u>\$ 23,102</u>	\$ 56,632	<u>\$ 521,800</u>	\$ 24,438		
Business-type activities:							
Revolving loans	\$ 2,306,455	\$	\$ 104,608	\$ 2,201,847	\$ 56,496		
Compensated absences	4,975	6,412	4,573	6,814			
Net pension liability (LGERS)	53,577	15,412		68,989			
Business-type activities							
long-term liabilities	<u>\$ 2,365,007</u>	<u>\$ 21,824</u>	<u>\$ 109,181</u>	<u>\$ 2,277,650</u>	<u>\$ 56,496</u>		

#### C. <u>Interfund Balances and Activity</u>

Interfund balances resulted from a time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made. There were no interfund balances at June 30, 2021.

Transfers to/from other funds during the year ended June 30, 2021, consist of the following:

From the General Fund to the Capital Reserve Fund to establish a	
reserve for the purchase of police vehicles in a future period	\$ 13,000
From the Enterprise Fund to the Capital Reserve Fund to establish	
a reserve for the purchase of a service vehicle in a future period	 20,000
Total	\$ 33,000

#### D. Net Investment in Capital Assets

Net investment in capital assets at June 30, 2021, consists of the following elements:

	Go	<u>vernmental</u>	<u>B</u> ı	<u>usiness-type</u>
Capital assets	\$	1,643,769	\$	4,758,736
Installment debt		(327,870)		(2,201,847)
Net investment in capital assets	\$	1,315,899	\$	2,556,889

#### E. Fund Balance

The following schedule provides management and citizens with information on the portion of General fund balance that is available for appropriation:

Total fund balance - General Fund	\$ 1,329,418
Less:	
Stabilization by State Statute	121,899
Amphitheatre	565
Centennial	597
Pace Park	8,733
Historical Committee	4,850
McCreery Park	287
Police	1,209
Appropriated Fund Balance in 2022 budget	133,486
Working capital / fund balance policy	 344,834
<u>Fund Balance Available for Appropriation</u>	\$ 712,958

The City of Saluda has adopted a minimum fund balance policy for the General Fund which instructs management to conduct the business of the City in such a manner that available fund balance is at least equal to or greater than 26% of budgeted expenditures.

#### **Note 4 - Jointly Governed Organization**

The City, in conjunction with other area counties and municipalities, established the Foothills Regional Commission, formerly Isothermal Planning and Development Commission, (the Commission). The participating governments established the Commission to coordinate various funding received from federal and State agencies. Each participating government appoints one member to the Commission's governing board. The City paid \$742 in membership fees to the Commission during the fiscal year ended June 30, 2021.

#### **Note 5 - Summary Disclosure of Significant Contingencies**

#### Federal and State Assisted Programs

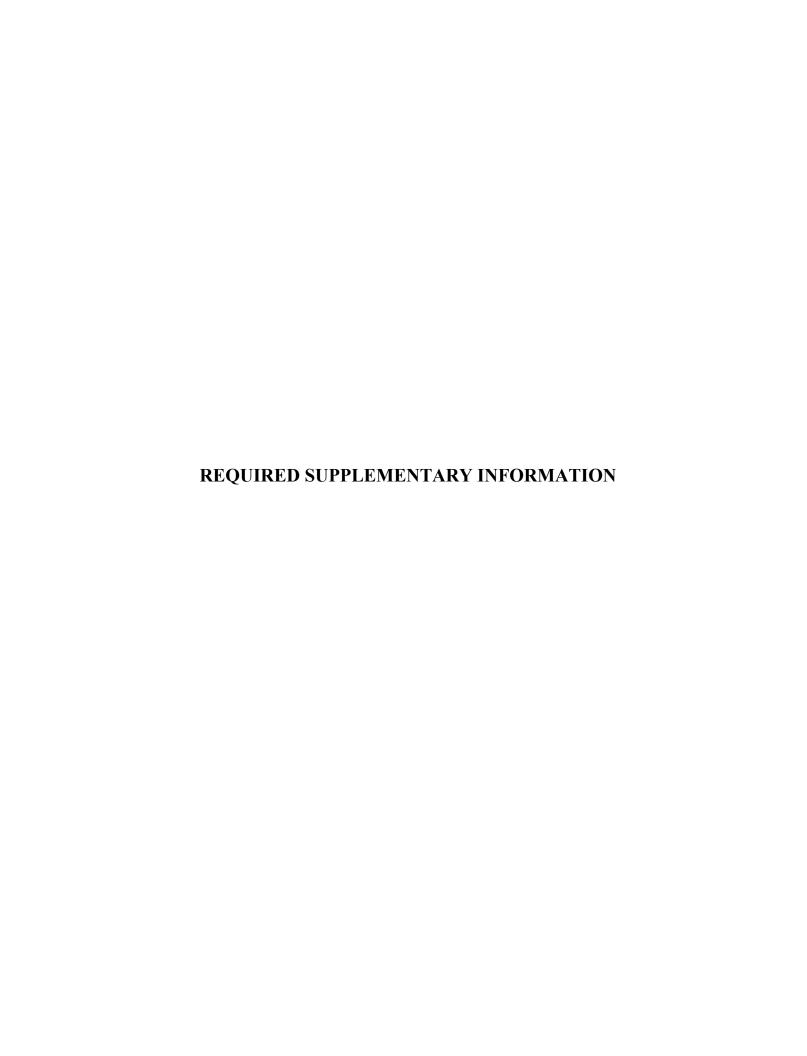
The City has received proceeds from several federal and State grants. Periodic audits of these grants are required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant moneys to the grantor agencies. Management believes that any required refunds will be immaterial. No provision has been made in the accompanying financial statements for the refund of grant monies.

#### **Note 6 - Significant Effects of Subsequent Events**

Subsequent events were evaluated through November 23, 2021, which is the date the financial statements were available to be issued.

In July 2021, the City accepted two \$150,000 grants from the North Carolina Department of Environmental Quality, Division of Water Infrastructure. Both of these grants are reimbursement-based grants with matching provisions that will be used for water and wastewater asset inventory and assessment.

In July 2021, the City sold a piece of property on Ervin Street for \$60,100.



Schedule of the Proportionate Share of Net Pension Liability Local Government Employees' Retirement System Last Eight Fiscal Years\*

	 2021	 2020	_	2019	_	2018	_	2017	_	2016	 2015	 2014
Saluda's proportion of the net pension liability (asset) (%)	0.00657%	0.00813%		0.00528%		0.00432%		0.00363%		0.00351%	0.00655%	0.00760%
Saluda's proportion of the net pension liability (asset) (\$)	\$ 234,774	\$ 222,024	\$	125,260	\$	65,998	\$	77,041	\$	15,574	\$ (38,628)	\$ 91,609
Saluda's covered payroll	\$ 492,868	\$ 450,869	\$	466,153	\$	385,553	\$	333,098	\$	265,035	\$ 286,826	\$ 405,305
Saluda's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	47.63%	49.24%		26.87%		17.12%		23.13%		5.88%	(13.47%)	22.60%
Plan fiduciary net position as a percentage of the total pension liability**	88.61%	90.86%		91.63%		94.18%		91.47%		98.09%	99.07%	102.64%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year ending June 30.

<sup>\*\*</sup> This will be the same percentage for all participant employers in the LGERS plan.

## Schedule of Contributions Local Government Employees' Retirement System Last Eight Fiscal Years

2021		 2020 201			2019 2018			2017	2016	2015		2014			
Contractually required contribution	\$	51,176	\$ 41,308	\$	37,181	\$	30,212	\$	25,279	\$	18,427	\$	20,811	\$	32,287
Contributions in relation to the contractually required contribution		51,176	 41,308		37,181		30,212		25,279		18,427		20,365		32,287
Contribution deficiency	\$		\$ 	\$		\$		\$		\$		\$	446	\$	
Saluda's covered payroll	\$	492,868	\$ 450,869	\$	466,153	\$	385,553	\$	333,098	\$	265,035	\$	286,826	\$	405,305
Contributions as a percentage of covered payroll		10.38%	9.16%		7.98%		7.84%		7.59%		6.95%		7.26%		7.97%

Schedule of Changes in Total Pension Liability Law Enforcement Officers' Special Separation Allowance Last Five Fiscal Years \*

	 2021	2020		2019		2018		 2017
Beginning balance	\$ 10,833	\$	24,619	\$	17,127	\$	26,858	\$ 23,508
Service cost	1,583		2,106		3,129		2,053	2,815
Interest on the total								
pension liability	353		896		541		1,037	839
Difference between expected								
and actual experience	(9,264)		(17,063)		4,409		(15,223)	
Changes of assumptions or								
other inputs	 (149)		275		(587)		2,402	(304)
Ending balance of the total								
pension liability	\$ 3,356	\$	10,833	\$	24,619	\$	17,127	\$ 26,858

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior year ending December 31.

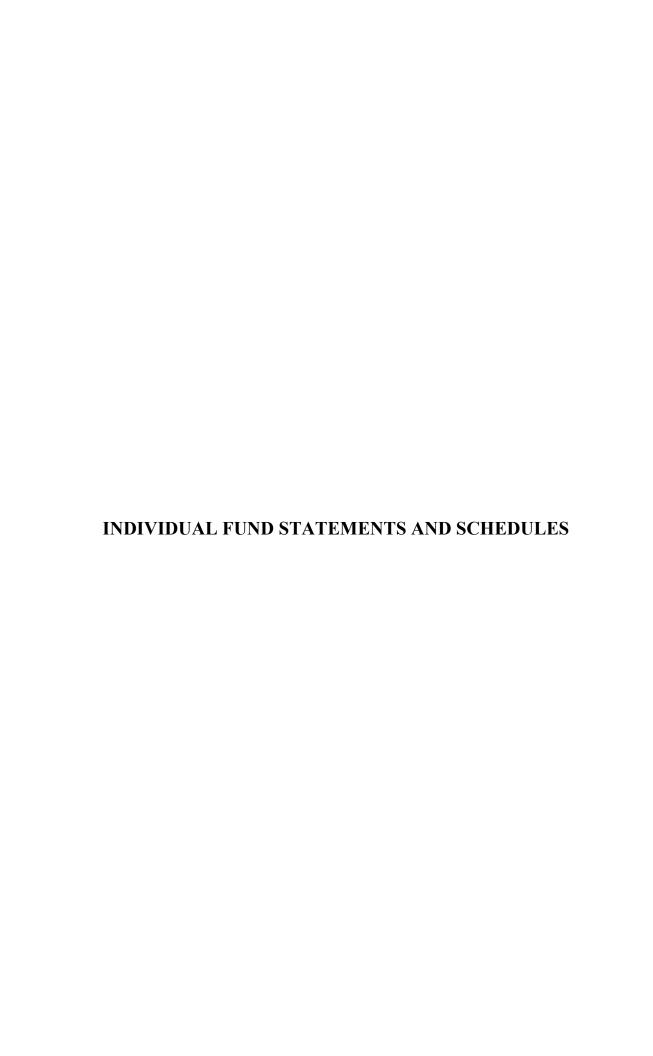
Schedule of Total Pension Liability as a Percentage of Covered Payroll Law Enforcement Officers' Special Separation Allowance June 30, 2021

	_	2021		2020		2019	 2018	 2017
Total pension liability	\$	3,356 110,878	\$	10,833 148,884	\$	24,619 186,193	\$ 17,127 136,798	\$ 26,858 171,425
Covered payroll Total pension liability as a		110,676		140,004		100,193	130,798	1/1,423
percentage of covered payroll		3.03%		7.28%		13.22%	12.52%	15.67%

#### Notes to the schedules

The City of Saluda has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 73 to pay related benefits.

The pension schedules are intended to show information for ten years; additional years' information will be displayed as it becomes available.



## General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2021

	Budget	Actual	Variance Positive (Negative)
Revenues			
Ad valorem taxes:			
Current year taxes	\$ 765,000	\$ 793,916	\$ 28,916
Prior year taxes	8,000	10,547	2,547
Interest	2,000	1,395	(605)
Total	775,000	805,858	30,858
Other taxes and licenses:			
Privilege licenses	2,000	2,930	930
Unrestricted intergovernmental:			
Local option sales tax	175,000	264,844	89,844
Beer and wine tax	3,124	3,124	
Cable TV franchise tax	1,010		(1,010)
Utility franchise tax	80,000	73,534	(6,466)
Total	259,134	341,502	82,368
Restricted intergovernmental:			
Highway use tax	15,000	13,160	(1,840)
Powell Bill allocation	27,380	27,378	(2)
CARES Act funding	51,098	51,098	
Solid waste disposal	1,000	555	(445)
Total	94,478	92,191	(2,287)
Permits and fees:			
Zoning permits	2,500	2,650	150
Citations	2,260	1,978	(282)
Total	4,760	4,628	(132)
Sales and services:			
Garbage collection	120,000	129,494	9,494
Cemetery lots	1,400	1,400	
Rents	300	400	100
Total	121,700	131,294	9,594
Investment earnings	900	874	(26)
Miscellaneous:			
Miscellaneous	13,548	10,957	(2,591)
Contributions	26,600	26,584	(16)
Total	40,148	37,541	(2,607)
Total revenues	<u>\$ 1,298,120</u>	<u>\$ 1,416,818</u>	<u>\$ 118,698</u>

General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual (continued) For the Year Ended June 30, 2021

						ariance
		Budget		Actual		ositive egative)
Expenditures		Buaget		Actual	(11/	egative)
General government:						
Salaries and employee benefits	\$	298,018	\$	269,956	\$	28,062
Professional services	Ψ	41,000	Ψ	40,270	Ψ	730
Other operating expenditures		58,434		40,926		17,508
Election costs		2,400		10,520		2,400
County collection charges		14,000		12,413		1,587
City Hall		25,797		21,775		4,022
Capital outlay		4,000		1,134		2,866
Total general government		443,649		386,474		57,175
Public safety:						
Salaries and employee benefits		260,363		223,183		37,180
Other operating expenditures		63,661		53,389		10,272
Capital outlay		12,000		4,422		7,578
Contracted fire services		122,100	_	120,900		1,200
Total public safety		458,124		401,894	-	56,230
Transportation:						
Salaries and employee benefits		18,000		15,741		2,259
Other operating expenditures		141,145		136,456		4,689
Capital outlay		2,000		1,765		235
Total transportation		161,145		153,962	-	7,183
1						.,
Environmental protection:						
Contracted services		118,220		118,053		167
Cultural and recreation:						
Library		35,711		27,063		8,648
Cemetery		5,725		3,991		1,734
Tree City		500		98		402
Parks		66,612		62,646		3,966
Total cultural and recreation		108,548		93,798		14,750
					'	
Debt service		36,600		36,540		60
Total expenditures	\$	1,326,286	\$	1,190,721	\$	135,565

# General Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual (continued)
For the Year Ended June 30, 2021

	Budget	Actual	Variance Positive (Negative)
Revenues over (under) expenditures	\$ (28,166) \$	226,097	\$ 254,263
Other financing sources (uses) Transfers to other funds	(263,000)	(13,000)	250,000
Fund balance appropriated	291,166		(291,166)
Net change in fund balance	\$	213,097	\$ 213,097
Fund balance, beginning	_	1,116,321	
Fund balance, ending	<u>\$</u>	1,329,418	

## Water and Sewer Fund Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP) For the Year Ended June 30, 2021

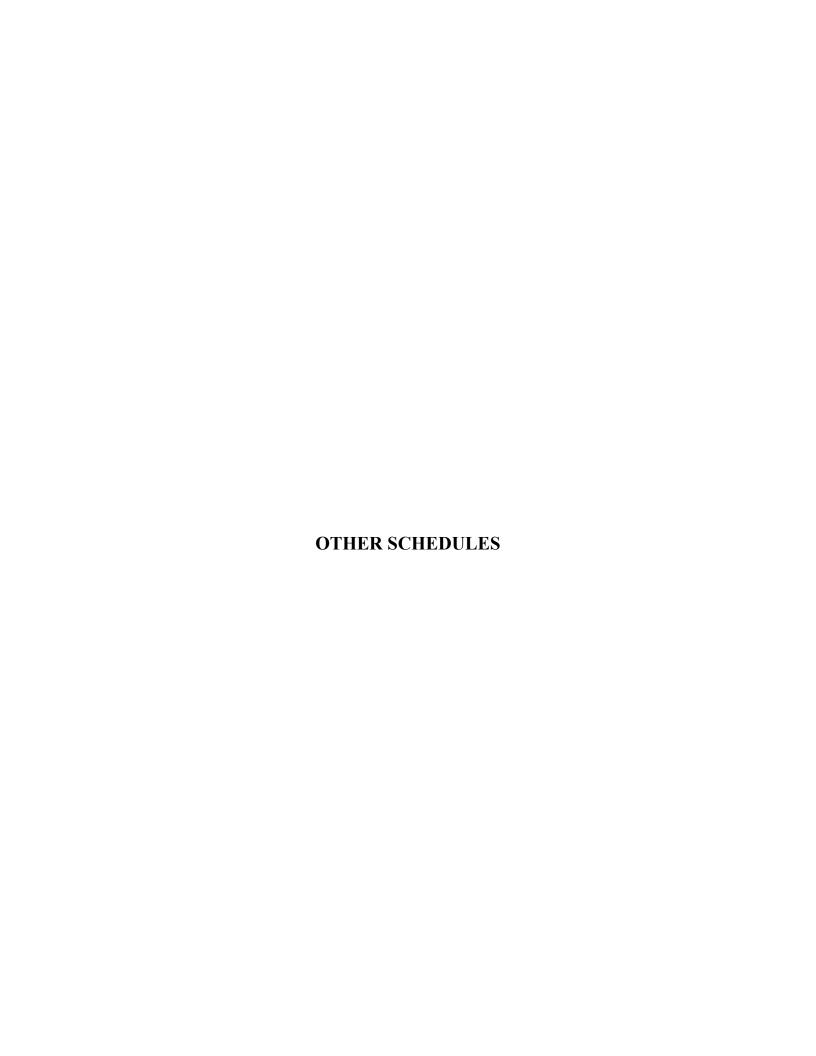
	Budget	Actual	Variance Positive (Negative)
Revenues			
Operating revenues:			
Charges for services	\$ 932,700	\$ 960,301	\$ 27,601
Non-operating revenues:			
Interest income	70	69	(1)
Miscellaneous income	19,200	19,099	(101)
Total revenues	951,970	979,469	27,499
Expenditures			
Administration:			
Salaries and employee benefits	215,483	193,723	21,760
Insurance	5,560	5,558	2
Other operating expenditures	136,001	108,999	27,002
Total operating expenditures	357,044	308,280	48,764
Water purchases	140,000	139,585	415
Water system operations:			
Contracted services	48,500	43,825	4,675
Equipment maintenance and supplies	27,000	10,305	16,695
Total water system operations	75,500	54,130	21,370
Water system repairs and maintenance	163,500	136,691	26,809
Debt services:			
Principal retirement	217,612	104,608	113,004
Interest		54,585	(54,585)
Total debt services	217,612	159,193	58,419
Capital outlay	472,856	328,358	144,498
Total expenditures	1,426,512	1,126,237	300,275
Operating income	(474,542)	(146,768)	327,774
Other financing sources (uses)			
Transfers to other funds	(20,070)	(20,000)	70
Transfers from other funds	250,070		(250,070)
Total other financing sources (uses)	230,000	(20,000)	(250,000)
Fund balance appropriated	244,542		(244,542)
Revenues under expenditures and			
other financing sources (uses)	\$	<u>\$ (166,768)</u>	<u>\$ (166,768)</u>

Water and Sewer Fund Statement of Revenues and Expenditures Budget and Actual (Non-GAAP) (continued) For the Year Ended June 30, 2021

Reconciliation from budgetary basis to full accrual	Budget	 Actual	Variance Positive (Negative)
Reconcination from budgetary basis to fun accruai			
Revenues under expenditures and			
other financing sources (uses):		\$ (166,768)	
Reconciling items:			
Capital outlays		328,358	
Depreciation		(136,931)	
Principal retirement		104,608	
Increase in deferred outflows of resources		8,071	
Increase in net pension liability		(15,412)	
Increase in deferred inflows of resources		 (6,008)	
Total reconciling items		 282,686	
Change in net position		\$ 115,918	

# Water and Sewer Capital Projects Fund Schedule of Revenues and Expenditures - Budget and Actual (Non-GAAP) From Inception and for the Fiscal Year Ended June 30, 2021

	Project			V	ariance			
	Author- ization		Prior Years		Current Year	Total to Date	Positive (Negative)	
Revenues								
Interest income	\$	\$	200	\$	68	\$ 268	\$	268
Other income			10,249			 10,249		10,249
Total revenues			10,449		68	 10,517		10,517
Expenditures								
Legal and engineering	339,000		311,850			311,850		27,150
Financing costs	70,611		72,132			72,132		(1,521)
Construction	1,674,323		1,731,947		2,959	1,734,906		(60,583)
Contingency	83,066					 		83,066
Total expenditures	2,167,000	_	2,115,929		2,959	 2,118,888		48,112
Other financing sources								
Transfers from other funds:								
From Water and Sewer Fund	86,000		86,000			86,000		
From General Fund			550			550		550
Transfers to other funds:								
To Water and Sewer Fund					(11,067)	(11,067)		(11,067)
Refund of unspent proceeds from long-term debt					(48,112)	(48,112)		(48,112)
Proceeds from long-term debt	2,081,000		2,081,000			 2,081,000		
Total other financing sources	2,167,000		2,167,550		(59,179)	 2,108,371		(58,629)
Revenues and other financing sources								
over (under) expenditures	<u>\$</u>	\$	62,070	\$	<u>(62,070</u> )	\$ 	\$	



## Schedule of Ad Valorem Taxes Receivable June 30, 2021

Fiscal Year	Uncollected Balance Collections June 30, 2020 Additions and Credits		ncollected Balance ne 30, 2021
2020-2021	\$ \$ 803,141 \$ 797,74	17 \$	5,394
2019-2020	11,304 8,31		2,911
2018-2019	2,940		1,312
2017-2018	767		240
2016-2017	51		51
2015-2016	64		64
2014-2015	1,857		1,857
2013-2014		66	608
2012-2013	206		206
2011-2012	417	16	371
2010-2011	12912	<u> </u>	
	<u>\$ 18,409</u> <u>\$ 803,141</u> <u>\$ 808,55</u>	<u>86</u>	13,014
	Less: allowance for uncollectable accounts		
	Ad valorem taxes		800
	Ad valorem taxes receivable - net	\$	12,214
	Reconciliation to revenues:		
	Ad valorem taxes - General Fund Reconciling items:	\$	805,858
	Interest collected		(1,395)
	Discounts allowed		8,929
	Correction of prior year error		(5,545)
	Taxes written off		689
	Total collections and credits	\$	808,536

Analysis of Current Tax Levy City - Wide Levy June 30, 2021

	City-Wide				Total Levy					
	Property Valuation	Rate	Total Levy			Property Excluding Registered Motor Vehicles	I	Registered Motor Vehicles		
Original levy:										
Property taxed at current year rate	\$ 114,376,408	0.6650	\$	760,603	\$	760,603	\$			
Property taxed at prior year rate	6,587,712	0.6650		43,808				43,808		
Discoveries	76,481			509		509				
Releases and exemptions	(267,530)			(1,779)		(1,779)				
Total property valuation	<u>\$120,773,071</u>									
Net levy				803,141		759,333		43,808		
Uncollected taxes at June 30	, 2021			(5,394)		(5,394)				
Current year's taxes collected	d		\$	797,747	\$	753,939	\$	43,808		
Current levy collection perce	entage			99.33%		99.29%		100.00%		

## Schedule of Net Position Water and Sewer Fund by Function June 30, 2021

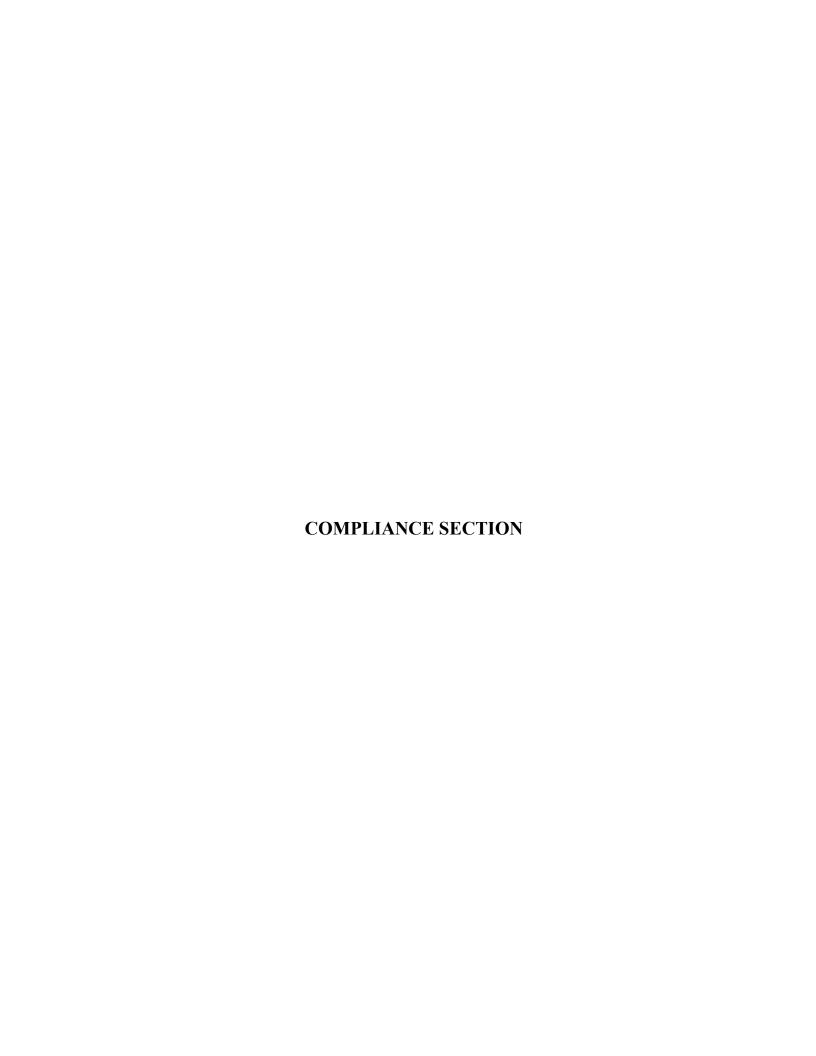
		Water		Sewer		Total
Assets						
Current assets:						
Cash and cash equivalents	\$	320,397	\$	349,666	\$	670,063
Accounts receivable (net)		78,959		38,925		117,884
Escrow account receivable		13,354				13,354
Restricted cash and cash equivalents		67,399		38,129		105,528
Total current assets		480,109		426,720		906,829
Noncurrent assets:						
Construction in progress		122,773		133,673		256,446
Capital assets, net of depreciation		1,928,438		2,573,852		4,502,290
Total noncurrent assets		2,051,211		2,707,525		4,758,736
Total assets	<u>\$</u>	2,531,320	\$	3,134,245	\$	5,665,565
Deferred outflows of resources	\$	22,508	\$	22,508	\$	45,016
Liabilities						
Current liabilities:						
Accounts payable and accrued liabilities	\$	50,135	\$	51,832	\$	101,967
Customer deposits		29,269		Ź		29,269
Current portion of notes payable		39,996		16,500		56,496
Total current liabilities		119,400		68,332	_	187,732
Noncurrent liabilities:						
Net pension liability		34,495		34,494		68,989
Compensated absences		3,407		3,407		6,814
Noncurrent portion of notes payable		1,178,407		966,944		2,145,351
Total noncurrent liabilities		1,216,309	_	1,004,845		2,221,154
Total liabilities	\$	1,335,709	\$	1,073,177	\$	2,408,886
Deferred inflows of resources	\$	3,004	\$	3,004	\$	6,008
Net position						
Net investment in capital assets	\$	832,808	\$	1,724,081	\$	2,556,889
Unrestricted		382,307		356,491		738,798
Total net position	\$	1,215,115	\$	2,080,572	\$	3,295,687

Schedule of Revenues, Expenses, and Changes in Fund Net Position Water and Sewer Fund by Function For the Year Ended June 30, 2021

	 Water	 Sewer		Total
Operating revenues				
Charges for services	\$ 613,747	\$ 346,554	\$	960,301
Other operating revenues	 18,324	775		19,099
Total operating revenues	 632,071	 347,329		979,400
Operating expenses				
Administration	171,476	150,834		322,310
Water treatment plant	81,110	109,030		190,140
Water distribution	139,585			139,585
Depreciation	 49,284	 87,647		136,931
Total operating expenses	 441,455	 347,511		788,966
Operating income (loss)	190,616	(182)		190,434
Nonoperating revenues (expenses)				
Interest income	35	34		69
Interest expense	 (30,523)	 (24,062)		(54,585)
Total nonoperating revenues (expenses)	(30,488)	(24,028)		(54,516)
Net income (loss) before transfers	160,128	(24,210)		135,918
Transfers to other funds	 (10,000)	(10,000)		(20,000)
Change in net position	150,128	(34,210)		115,918
Total net position, beginning	 1,589,885	 1,589,884		3,179,769
Total net position, ending	\$ 1,740,013	\$ 1,555,674	<u>\$</u>	3,295,687

## Schedule of Cash Flows Water and Sewer Fund by Function For the Year Ended June 30, 2021

		Water		Sewer		Total
Cash flows from operating activities	Ф	620.200	Φ	250 125	Ф	050 405
Cash received from customers	\$	629,280	\$	350,127	\$	979,407
Cash paid for goods and services		(295,557)		(192,881)		(488,438)
Cash paid to employees for services		(95,986)		(95,986)		(191,972)
Customer deposits received, net		1,925		(1.2(0		1,925
Net cash provided by operating activities	-	239,662	_	61,260		300,922
Cash flows from noncapital financing activities						
Transfers to other funds		(10,000)		(10,000)		(20,000)
Cash flows from capital and related financing activities	es					
Acquisition and construction of capital assets		(141,616)		(186,742)		(328,358)
Principal paid on long-term debt		(87,048)		(63,553)		(150,601)
Interest paid on long-term debt		(30,523)		(24,062)		(54,585)
Net cash used by capital and related financing activities		(259,187)		(274,357)		(533,544)
Cash flows from investing activities						
Interest and dividends		35		34		69
Net decrease in cash and equivalents		(29,490)		(223,063)		(252,553)
Cash and equivalents, beginning		417,286		610,858		1,028,144
Cash and equivalents, ending	\$	387,796	<u>\$</u>	387,795	<u>\$</u>	775,591
Reconciliation of operating income (loss) to						
net cash provided by operating activities						
Operating income (loss)	\$	190,616	\$	(182)	\$	190,434
Adjustments to reconcile operating income (loss)				, ,		
to net cash provided by operating activities:						
Depreciation		49,284		87,647		136,931
Change in escrow account		43,600				43,600
Change in assets and liabilities:						
(Increase) decrease in accounts receivable		(2,791)		2,798		7
Decrease in accounts payable						
and accrued liabilities		(50,567)		(36,596)		(87,163)
Increase in customer deposits		1,925				1,925
Increase in accrued compensated absences		920		919		1,839
Increase in net pension liability		7,706		7,706		15,412
Increase in deferred outflows of resources		(4,035)		(4,036)		(8,071)
Increase in deferred inflows of resources		3,004		3,004		6,008
Net cash provided by operating activities	\$	239,662	\$	61,260	<u>\$</u>	300,922





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Saluda, North Carolina, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise City of Saluda, North Carolina's basic financial statements, and have issued our report thereon dated November 23, 2021.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Saluda's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Saluda's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Saluda's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as Finding 2021-001 that we consider to be a significant deficiency.

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Saluda's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City of Saluda, North Carolina's Response to Finding

The City of Saluda, North Carolina's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Saluda's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Asheville, North Carolina

November 23, 2021

CAPTER, P.C.



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina

#### Report on Compliance for Each Major Federal Program

We have audited City of Saluda, North Carolina's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of City of Saluda, North Carolina's major federal programs for the year ended June 30, 2021. City of Saluda, North Carolina's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of City of Saluda, North Carolina's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Saluda, North Carolina's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City of Saluda, North Carolina's compliance.

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina

#### **Opinion on Each Major Federal Program**

In our opinion, City of Saluda, North Carolina complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

#### **Report on Internal Control over Compliance**

Management of City of Saluda, North Carolina is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Saluda, North Carolina's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Saluda, North Carolina's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Mayor and Members of the City Council City of Saluda, North Carolina

## **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Asheville, North Carolina

November 23, 2021

CAPTER, P.L.

# Schedule of Expenditures of Federal and State Awards For the Year Ended June 30, 2021

Constant Describe Constant Describe Title	Federal AL	State/Pass- Through Grantor's	F 1.4
Grantor/Pass-Through Grantor/Program Title	<u>Number</u>	<u>Number</u>	<u>Expenditures</u>
FEDERAL AWARDS			
U.S. Department of Agriculture Rural Utilities Service: Water and Waste Disposal Systems for Rural Communities	10.760		\$ 2,048,000
U.S. Department of Treasury Passed through NC Office of Management and Budget - NC Pandemic Recovery Office: Coronavirus Relief Fund	21.019	02-73-03	51,098
Total expenditures of federal awards			\$ 2,099,098
STATE AWARDS			
North Carolina Department of Transportation Division of Planning and Programming: Powell Bill Powell Bill		2000032761 2000040033	\$ 26,857 27,378
Total expenditures of State awards			<u>\$ 54,235</u>

Schedule of Expenditures of Federal and State Awards (continued) For the Year Ended June 30, 2021

#### Notes to the Schedule of Expenditures of Federal and State Awards

#### **Note A - Basis of Presentation**

The accompanying schedule of expenditures of federal and state awards (SEFSA) includes the federal and state award activity of the City of Saluda, North Carolina, under programs of the federal government and the State of North Carolina for the year ended June 30, 2021. The information in this SEFSA is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the SEFSA presents only a selected portion of the operations of the City of Saluda, North Carolina, it is not intended to, and does not, present the financial position, changes in net position, or cash flows of the City of Saluda, North Carolina.

#### **Note B - Summary of Significant Accounting Policies**

Expenditures reported in the SEFSA are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **Note C - Indirect Cost Rate**

The City of Saluda, North Carolina, has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### **Note D - Loans Outstanding**

The City of Saluda, North Carolina, had the following loan balances outstanding at June 30, 2021, for loans that the grantor has still imposed continuing compliance requirements. Loans outstanding at the beginning of the year and loans made during the year are included in the SEFSA. The balance of loans outstanding at June 30, 2021, consist of:

	Federal AL	Amount
Program Title	Number	Outstanding
_		_
Water and Waste Disposal Systems for Rural Communities	10.760	\$ 1,966,888

Schedule of Expenditures of Federal and State Awards (continued)
For the Year Ended June 30, 2021

#### **Note E - Coronavirus Relief Funds**

The City received \$51,098 of funding from the Coronavirus Relief Fund (21.019) from the NC Office of Management and Budget - NC Pandemic Recovery Office. The City has spent these funds in a manner approved by OSBM. According to the Office of State Budget and Management, the State's pass-through agency, municipalities are considered subrecipients of the Counties. However, under the state statute, municipalities are not liable to the County for any misused or misspent funds. CRF must be spent during the period March 1, 2020 to December 30, 2020.

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2021

# Section I - Summary of Auditors' Results

#### Financial Statements

Type of auditors' report issued on whether the financial statements audited were prepared in accordance with GAAP	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	yes <u>X</u> no
Significant deficiency(ies) identified?	X yes none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no
Federal Awards	
Internal control over major federal programs:	
Material weakness(es) identified?	yes <u>X</u> no
Significant deficiency(ies) identified?	yes X none reported
Type of auditors' report issued on compliance for major federal program:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)?	yes <u>X</u> no
Identification of major federal program: AL# 10.760 - Water and Waste Disposal Systems for Ru	ural Communities
The threshold for distinguishing Type A and Type B progr	rams was \$750,000.
City of Saluda North Carolina was not determined to be	a low-risk auditee

Schedule of Findings and Questioned Costs (continued) For the Year Ended June 30, 2021

#### Section II - Financial Statement Findings

#### Finding 2021-001 - Segregation of Duties

#### SIGNIFICANT DEFICIENCY

*Criteria:* Duties should be segregated such that transactions are initiated, posted, and approved by different individuals within the City.

Condition: There are a limited number of accounting personnel, and internal controls are not adequately designed to provide proper segregation of duties.

*Effect:* Transactions could be mishandled.

Cause: The Finance Officer performs incompatible duties related to cash, including recording disbursements, reconciling the bank accounts, preparing disbursements, and signing disbursements.

*Recommendation:* Internal controls related to separation of duties over recording disbursements, reconciling the bank accounts, preparing disbursements, and signing disbursements should be updated to separate these duties as much as possible or alternate controls used to compensate for lack of separation.

Views of Responsible Officials and Planned Corrective Actions: Management of the City agrees with this finding and will adhere to the Corrective Action Plan.

#### Section III - Federal Award Findings and Questioned Costs

None reported.



MAYOR
Fred Baisden
CITY MANAGER
Steven A. Orr
COMMISSIONERS
Mark Oxtoby
Paul C. Marion
Stan Walker
Melanie Talbot

Section II – Financial Statement Findings

#### SIGNIFICANT DEFICIENCY

2021-001 Segregation of Duties

Name of contact person:

Julie Osteen, Finance Officer

#### Corrective Action:

The duties will be separated as much as possible and alternative controls will be used to compensate for lack of separation. The governing board will become more involved in providing some of these controls.

Proposed Completion Date:

The Board will implement the above procedure immediately.

Summary Schedule of Prior Audit Findings For the Year Ended June 30, 2021

# Finding 2020-001

Current status: see Finding 2021-001

A single audit was not required for the year ended June 30, 2019.